

84th Congress
2d Session

HOUSE OF REPRESENTATIVES

REPORT
No. 2864

SUPPLEMENTAL APPROPRIATION BILL, 1957

July 21, 1956.--Ordered to be printed

Mr. CANNON, from the committee of conference, submitted the following

CONFERENCE REPORT

(To accompany H. R. 12138)

E X T R A C T

CHAPTER III

CENTRAL INTELLIGENCE AGENCY

The conference committee approves of \$49,000,000, the amount allowed by the House of Representatives and the Senate for construction of the headquarters for the Central Intelligence Agency. The committee directs that the Agency make every effort to construct a building to accommodate all of its headquarters personnel within the sum provided, and directs that none of these funds be spent in such a way as to make it necessary for the Congress to authorize additional funds at a later date. The committee further directs that none of these funds be obligated or spent until the Director of Central Intelligence has obtained from the appropriate local authorities written commitments for the construction of roads, sewage treatment plants, public transport, and other local facilities which are deemed necessary to serve the site selected.

E X T R A C T

Document No. _____
Review of this document by CIA has
determined that

- ☒ CIA has no objection to declass
☐ It contains information of CIA
interest that must remain
classified at TS S O
Authority: NR 78-2

☐ It contains nothing of CIA interest
Date 14-5-81 Reviewer 056199

Cc to Budget.

84TH CONGRESS } HOUSE OF REPRESENTATIVES { REPORT
2d Session } No. 2638

SUPPLEMENTAL APPROPRIATION BILL, 1957

JULY 7, 1956.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. CANNON, from the Committee on Appropriations, submitted the following

REPORT

[To accompany H. R. 12138]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations to supply certain regular and supplemental appropriations for the fiscal year ending June 30, 1957, and for other purposes.

The estimates upon which the bill is based are contained in House Documents Nos. 256, 318, 373, 400, 401, 403, 420, 424, 426, and 440. The bill is divided into chapters corresponding to the subcommittees considering the estimates. The recommendations contained in the bill are a result of deliberations of the several subcommittees as approved by the full Committee.

SUMMARY OF BILL

Budget estimates considered by the Committee total \$1,222,849,525. Appropriations recommended total \$1,555,535,425, an increase of \$332,685,900. The various items of increase are more than offset by specific and indefinite rescissions in excess of \$365,000,000. Amounts of the estimates and recommendations are distributed by chapters of the bill as indicated in the following table.

Document No. _____
Review of this document by CIA has
determined that
☒ CIA has no objection to declass
☐ It contains information of CIA
Interest that must remain
classified at TS S O
Authority: HR 70-2
☐ It contains nothing of CIA interest
Date 14-5-81 Reviewer 006194

| Report page No. | Chapter | Department or activity | Budget estimates | Recommended in bill | Bill compared with estimates |
|--------------------|---------|---|-------------------------------|-------------------------------|---------------------------------|
| 3 | I | Agriculture..... | \$13, 000, 000 | \$13, 000, 000 | ----- |
| 5 | II | Commerce..... | 17, 752, 429 | 17, 402, 429 | -\$350, 000 |
| 8 | III | Defense..... | ¹ 1, 090, 450, 000 | ² 1, 447, 450, 000 | + 357, 000, 000 |
| 37 | IV | Foreign operations..... | 2, 380, 000 | 2, 350, 000 | -30, 000 |
| 39 | V | General Government matters..... | 1, 070, 000 | 975, 000 | -95, 000 |
| 43 | VI | Independent offices..... | 16, 989, 000 | 14, 789, 000 | -2, 200, 000 |
| 47 | VII | Interior..... | 900, 000 | 475, 000 | -425, 000 |
| 49 | VIII | Labor and Health, Education, and Welfare..... | 4, 290, 000 | 3, 664, 500 | -625, 500 |
| 54 | IX | State, Justice, and the Judiciary..... | 68, 297, 700 | 51, 191, 600 | -17, 106, 100 |
| 58 | X | Treasury..... | 1, 912, 000 | 1, 432, 000 | -480, 000 |
| 61 | XI | District of Columbia ³ | 3, 000, 000 | ----- | -3, 000, 000 |
| 70 | XII | Legislative..... | 125, 000 | 122, 500 | -2, 500 |
| 72 | XIII | Claims and judgments..... | 2, 683, 396 | 2, 683, 396 | ----- |
| | | Total..... | 1, 222, 849, 525 | 1, 555, 535, 425 | + 332, 685, 900 |

¹ Plus transfers from various stock funds of \$785,000,000.

² Plus transfers from various stock funds of \$428,000,000, and rescission of \$357,000,000 from Army Stock Fund.

³ Federal funds only. Detail of District of Columbia funds at end of chapter XI.

CHAPTER I

SUBCOMMITTEE

JAMIE L. WHITTEN, Mississippi, *Chairman*

FRED MARSHALL, Minnesota
CHARLES B. DEANE, North Carolina
WILLIAM H. NATCHER, Kentucky

H. CARL ANDERSEN, Minnesota
WALT HORAN, Washington
CHARLES W. VURSELL, Illinois

DEPARTMENT OF AGRICULTURE

AGRICULTURAL RESEARCH SERVICE

Salaries and expenses.—House Documents Nos. 403 and 407 included estimates of \$2,500,000, \$2,175,000 for eradication of the Mediterranean fruitfly in Florida and \$325,000 for the burrowing nematode problem in Florida. Of the amount for the Mediterranean fruitfly, \$1,250,000 was provided for the fiscal year 1956; the balance was proposed for the fiscal year 1957.

Inasmuch as these items were included in the regular appropriation bill for fiscal year 1957 (P. L. 554, 84th Congress), they have been excluded from the accompanying bill.

COMMODITY STABILIZATION SERVICE

Sugar Act program.—Language was included in House Document No. 403 to increase by \$189,000 the limitation for administrative expenses for fiscal year 1957 to meet additional functions contained in revisions to the Sugar Act approved on May 29, 1956 (P. L. 545, 84th Congress). To enable the Department to meet these new responsibilities, and to place compliance checking on a current basis as rapidly as possible, the Committee recommends the budget proposal.

FEDERAL CROP INSURANCE CORPORATION

Subscription to capital stock.—The proposed language contained in the accompanying bill will authorize the Secretary of the Treasury to provide an additional \$13,000,000 for capital stock of the corporation. Capital stock of \$100,000,000 is authorized of which \$27,000,000 has been subscribed to date.

In view of heavy crop losses in certain disaster counties in recent years, the capital stock of the Corporation has been substantially reduced. It is estimated that the Corporation's net capital was about \$13.7 million as of June 30, 1956. Since a major portion of indemnities for the current year will be due in August and the bulk of premium collections are not available until several months later, early loss claims could exhaust the \$13.7 million before premium income is available.

The Committee therefore recommends the proposed increase in the capital stock at this time to assure continued operation of this program, particularly in view of possible heavy losses in drought and disaster areas. It believes that assistance in disaster areas through this program is preferable to aid through disaster relief programs.

Comparative statement of budget estimates and amounts recommended in the bill

| H. Doc. No. | Department or activity | Budget estimates | Recommended in bill | Bill compared with estimates |
|----------------|---|------------------|---------------------|------------------------------|
| | DEPARTMENT OF AGRICULTURE | | | |
| 403 } 407 } | Agricultural Research Service..... | (1) | (1) | ----- |
| 403 | Commodity Stabilization Service, Sugar Act program..... | (2) | (2) | ----- |
| 403 | Federal Crop Insurance Corp..... | \$13, 000, 000 | \$13, 000, 000 | ----- |
| | Total, Chapter I..... | 13, 000, 000 | 13, 000, 000 | ----- |

¹ Estimates of \$2,500,000 consisting of \$675,000 for eradication of Mediterranean fruitfly and \$325,000 for control of burrowing nematode, contained in H. Doc. 403, and \$1,500,000 for Mediterranean fruitfly contained in H. Doc. 407 (of which \$1,250,000 made available during balance of 1956) included in Agriculture Appropriation Act, 1957 (P. L. 554).

² Language increasing limitation for administrative expenses in 1957 bill by \$189,000.

CHAPTER II

SUBCOMMITTEE

PRINCE H. PRESTON, Georgia, *Chairman*

ALBERT THOMAS, Texas
JOHN J. ROONEY, New York
SIDNEY R. YATES, Illinois
JOHN F. SHELLEY, California
DANIEL J. FLOOD, Pennsylvania

CLIFF CLEVINGER, Ohio
FRANK T. BOW, Ohio
WALT HORAN, Washington
EDWARD T. MILLER, Maryland

DEPARTMENT OF COMMERCE

CIVIL AERONAUTICS ADMINISTRATION

Land acquisition, additional Washington Airport.—The Committee recommends the budget estimate of \$2,429 to cover two deficiency judgments in connection with land acquired near Burke, Va. in 1951. This amount will complete settlement with landowners who had requested court review of land appraisals acquired under initial condemnation proceedings.

COAST AND GEODETIC SURVEY

Salaries and expenses.—The bill includes language which will permit the use of up to \$10,000 during the calendar year 1957 to commemorate the 150th anniversary of the Coast and Geodetic Survey. A similar event was held at the time of the 100th anniversary of this organization.

BUSINESS AND DEFENSE SERVICES ADMINISTRATION

Salaries and expenses.—The sum of \$75,000 is provided to undertake a special study by contract of available supplies of scrap within the United States. House Document No. 403 proposed this amount to undertake such a study for iron and steel scrap pursuant to Public Law 631, 84th Congress. In approving this amount, the Committee directs that such survey be expanded to include a similar study of supplies of nickel pursuant to legislation now pending before Congress.

BUREAU OF FOREIGN COMMERCE

Export control.—The budget estimate of \$3,000,000 is proposed for the fiscal year 1957 for this program. This item was not included in the regular annual appropriation bill in view of the need for legislation to continue the program after June 30, 1956. Now that continuing legislation has been enacted, the Committee recommends funds for the coming fiscal year.

Effective enforcement of export controls requires checking of export declarations and inspection of outgoing shipments by Customs Agents. In order to permit more careful checking and more complete inspections, an increase of \$200,000 for transfer to the Bureau of Customs is provided for the next year.

SUPPLEMENTAL APPROPRIATION BILL, 1957
BUREAU OF PUBLIC ROADS

Jones Point Bridge.—The Committee recommends the full budget estimate of \$14,325,000 for this project. This amount provides \$12,755,000 for construction, \$500,000 for right-of-way and approach grading in Maryland, and \$1,070,000 for field supervision and contingencies. It is expected that work will get underway early in calendar year 1957 and will be completed in about three years.

Insofar as the Committee is advised, this is the first time Federal funds have been appropriated to cover the full cost of constructing a bridge between two States with neither end touching the District of Columbia. It does not feel that approval of this appropriation establishes any precedent on this matter, however, since the principal purpose of the bridge is to provide a by-pass for interstate traffic and thereby relieve congestion on District of Columbia streets. The Committee does feel, however, that benefits to the States of Maryland and Virginia justify their assumption of the full cost of maintenance and operation, as contemplated by the authorizing legislation.

INDEPENDENT OFFICE

ADVISORY COMMITTEE ON WEATHER CONTROL

Salaries and expenses.—The Committee has denied the estimate of \$350,000 for this activity, feeling that serious question exists as to whether or not its continuation is necessary. In addition, legislation authorizing extension of the Advisory Committee has not as yet been approved.

Comparative statement of budget estimates and amounts recommended in the bill

| H. Doc. No. | Department or activity | Budget estimates | Recommended in bill | Bill compared with estimates |
|-------------|--|------------------|---------------------|------------------------------|
| | DEPARTMENT OF COMMERCE | | | |
| 403 | Land acquisition, additional Washington Airport..... | 2, 429 | 2, 429 | ----- |
| 403 | Coast and Geodetic Survey..... | (1) | (1) | ----- |
| 403 | Business and Defense Services Administration..... | 75, 000 | 75, 000 | ----- |
| 403 | Bureau of Foreign Commerce: Export control..... | 3, 000, 000 | 3, 000, 000 | ----- |
| 403 | Bureau of Public Roads: Jones Point Bridge..... | 14, 325, 000 | 14, 325, 000 | ----- |
| | Total, Department of Commerce..... | 17, 402, 429 | 17, 402, 429 | ----- |
| | RELATED AGENCIES | | | |
| 403 | Advisory Committee on weather control..... | 350, 000 | ----- | -\$350, 000 |
| | Total, Chapter II..... | 17, 752, 429 | 17, 402, 429 | - 350, 000 |

1 Language making funds available to commemorate the 150th anniversary of the establishment of the Coast and Geodetic Survey.

CHAPTER III

SUBCOMMITTEE

GEORGE H. MAHON, Texas, *Chairman*

HARRY R. SHEPPARD, California
ROBERT L. F. SIKES, Florida
W. F. NORRELL, Arkansas
JAMIE L. WHITTEN, Mississippi
GEORGE W. ANDREWS, Alabama
JOHN J. RILEY, South Carolina
CHARLES B. DEANE, North Carolina
DANIEL J. FLOOD, Pennsylvania

RICHARD B. WIGGLESWORTH, Massachusetts
ERRETT P. SCRIVNER, Kansas
GERALD R. FORD, Jr., Michigan
EDWARD T. MILLER, Maryland
HAROLD C. OSTERTAG, New York
GLENN R. DAVIS, Wisconsin

CENTRAL INTELLIGENCE AGENCY

The bill includes the full budget estimate of \$49,000,000 for proceeding with the construction of a building to house this agency. This amount represents the balance of the total of \$54,500,000 authorized for the project, although the Committee is informed that an increase in the amount authorized will be requested of the Congress next fiscal year. Of the total thus far authorized and appropriated, \$46,000,000 is for the building and appurtenances and \$8,500,000 for transfer to the Bureau of Public Roads for extension of the George Washington Memorial Parkway.

DEPARTMENT OF DEFENSE

MILITARY CONSTRUCTION

The budget documents (H. Doc. 318 and 373) contained a total request of \$1,041,450,000 in direct appropriations for military construction, including \$5,450,000 to be transferred to the Coast Guard for construction of Loran stations. The bill includes the total amount of \$1,398,450,000, an increase of \$357,000,000, which increase results from a decision of the Committee to provide a direct appropriation to the Air Force in lieu of partially funding this program by a transfer of \$357,000,000 from the Army Stock Fund as proposed by the Budget. Instead, a rescission of this amount is recommended in the Army Stock Fund. The total in direct appropriations represents an increase of \$210,080,700 over the amount provided for fiscal year 1956.

However, an accurate statement as to the cost of the military construction program must include the amounts made available by transfer from other appropriations or departmental funds. The total fund availability for the fiscal year 1956 program (including \$2,250,000 for access roads) is \$1,928,446,300, of which \$740,077,000 was derived by transfer from the procurement and production appropriation of the Army. The comparable fund availability for the fiscal year 1957 program, as recommended, is \$1,826,450,000, of which the amount of \$428,000,000 is to be derived by transfer from Army, Navy and Marine Corps stock funds. Accordingly, total funds made available

for the fiscal year 1957 program are nearly \$102,000,000 less than for the 1956 program.

The total of unobligated balances anticipated to be carried into fiscal year 1957 by the three military departments is approximately \$873,000,000. While nearly all of these funds are expected to be committed, the Committee feels that such large unobligated balances are unnecessary and discusses the matter subsequently in this report.

The total cost of projects contained in the 1957 program, as presented, is estimated at \$2,967,000,000. Reduction by the Committee of the number of projects that may be initiated during the ensuing fiscal year reduces this total to approximately \$2,305,000,000.

The Committee recalls its recent investigation of procurement policies and procedures of the Department of Defense and the improvements which have been made are continuing to be made as a result of this inquiry. A similar investigation covering all phases of military construction will be soon initiated and the results thereof considered in connection with the fiscal year 1958 program.

FAMILY HOUSING

The matter of adequate family housing continues to be of great interest to the Committee, and the bill reflects substantial approval of the family housing program which was presented.

The major portion of the military construction program is based on peacetime requirements projected into an indefinite future. Methods of warfare are becoming increasingly complex and technical, and, similarly, the duties and responsibilities of the individual serviceman have become increasingly complex and technical. The tremendous annual cost resulting from the large turnover of military personnel is undoubtedly one of the most wasteful features of our defense spending. The Committee ascribes a substantial portion of this turnover and resultant costs to inadequate and substandard family housing.

Legislation, recently enacted and pending, will do much to retain the highly skilled and trained technicians required to operate our present-day war machine. One important factor which has been lacking and to which the Department must devote greater effort is that of family housing. Technicians trained by the Services are in constant and increasing demand for employment in private industry. While the Services cannot provide all of the benefits entailed in private employment, reasonable living conditions, a basic requirement, can and should be provided.

The fiscal year 1957 program provides for a total of 84,218 housing units, as follows:

| | Number of units | Cost |
|---|--------------------|------------------|
| Army— | | |
| Appropriated funds..... | 198 | \$4,136,000 |
| Public Law 480, 83d Cong. (surplus agricultural commodities)..... | 505 | 5,046,000 |
| Public Law 345, 84th Cong. (Capehart)..... | 19,000 | 15,000,000 |
| Subtotal..... | 19,701 | 24,182,000 |
| Navy— | | |
| Appropriated funds..... | 338 | 6,807,000 |
| Public Law 345, 84th Cong. (Capehart)..... | 7,670 | (²) |
| Subtotal..... | 8,008 | 6,807,000 |
| Air Force— | | |
| Appropriated funds..... | 3,349 | 54,292,000 |
| Public Law 480, 83d Cong (surplus agricultural commodities)..... | 607 | 12,541,000 |
| Public Law 345, 84th Cong (Capehart)..... | 52,000 | 15,238,000 |
| Public Law 534, 82d Cong. (rental guaranty)..... | 553 | |
| Subtotal..... | 56,509 | 82,071,000 |
| Grand total..... | 84,218 | 113,060,000 |

¹ Provides for land, utilities and site preparation.

² Revolving fund of \$2,000,000 previously established.

While it is not expected that more than 10 or 20 percent of the Public Law 345 housing will be constructed during 1957, the Department is urged to do everything possible to expedite all family housing construction.

GROUND-TO-AIR GUIDED MISSILES

Recent developments and testimony before the Committee have disclosed the fact that the Army and the Air Force are planning ground-to-air guided missile installations for air defense purposes that appear to be duplicative from the standpoint of missions assigned to each of these Services. In this regard, the Air Force is now proposing to purchase sites and install launching equipment for the ground-to-air Talos guided missile for the air defense of certain important areas in the same manner that the Army is planning an increase in the present number of equipped sites for launching the Nike-B guided missile for air defense of similar areas. This raises the question as to which Service can best carry out the mission. In the opinion of the Committee, based on currently available information, this mission should not be divided between the two Services. There has been considerable discussion of the relative merits of the Talos and Nike missiles as air defense weapons, as well as charges by both Army and Air Force officials that each Service is invading missions in the air defense field assigned to the other Service. It appears that the taxpayer will be the principal loser in such a quarrel.

It is the responsibility of the Secretary of Defense to see that funds and effort are not wasted in useless competitive rivalry between the Services. The Committee has previously requested, but not yet received, a statement from the Secretary on this problem. That request is reiterated. The Committee is most anxious that this phase of the air defense program be finalized and specific service assignments made. This problem should be immediately resolved in the interest of national defense and the most effective utilization of appropriated funds. The Committee is very much concerned that squabbling between the Services will delay the necessary build-up of our air defenses. Con-

sequently, it is strongly urged that the Secretary take immediate steps to appoint a committee of qualified experts in this field, selected from outside of the military departments or private business enterprises which may be directly involved, to make an impartial and objective evaluation as to the merits and potentialities of the Talos and Nike missiles as air defense weapons. In addition, it is imperative that the question of air defense missions in the missile field be resolved and definitized as between the two Services involved.

APPORTIONMENT AND FUNDING PROCEDURES

It has become increasingly apparent to the Committee that the methods of handling military public works funds and projects from the time they are presented for approval by the military services through the authorization, appropriation, and apportionment procedures, are so time-consuming and extensive as to be indefensible. Prior to the presentation of construction programs to the Congress for authorization, the individual projects are reviewed by both the Assistant Secretary of Defense (Comptroller) and the Assistant Secretary of Defense (Properties and Installations) as well as the Bureau of the Budget. These three offices similarly review the estimates submitted to Congress for funding these same projects. The programs are subsequently authorized and funded by the Congress after thorough reviews by the Armed Services and Appropriations Committees of the House and Senate.

In presenting the fiscal year 1957 program the individual military services and the Office of the Secretary of Defense justified to the Congress the immediate need for these projects, and the Bureau of the Budget in its formal submission states as follows:

The foregoing proposed supplemental appropriations will be necessary to implement existing statutory authority for military and naval public works as well as authority expected to be provided during the current session of Congress for projects which are essential in the current and long-range programs to strengthen and modernize our Armed Forces.

Yet, it is disclosed that in implementing the authorization and appropriation actions of the Congress in the past, the Office of the Secretary of Defense and the Bureau of the Budget did not consider these approved programs as being sufficiently firm and specific to permit the release of funds for construction work. Instead, they repeat almost the entire action of review, examining and requiring rejustification of each individual line item in the request of each military department for the necessary apportionment of funds, and frequently changing policies and programs previously presented to the Congress as firm and necessary. Such action clearly indicates that the programs were not properly reviewed by the Office of the Secretary of Defense and the Bureau of the Budget in advance of their presentation to the Congress and were not based on the sound and firmly established requirements which the witnesses would have the Congress believe.

The Committee and the Congress not only expect but must insist on thorough reviews of military construction programs by the agencies concerned prior to submission of authorization and appropriation

requests. The Committee is of the firm belief that the present method of apportioning for military construction involving re-reviews of previously approved line items is unnecessarily cumbersome and serves to delay and confuse the effective implementation of the military construction program as approved by the Congress.

Section 1211 of Public Law 759 of the 81st Congress states in part:

All apportionments of funds not limited to a definite period of time, * * * shall be so apportioned as to achieve the most effective and economical use thereof.

Certainly the method of apportionment of funds now employed by the Office of the Secretary of Defense and the Bureau of the Budget permits neither the most effective nor economical use of funds.

The Office of the Secretary of Defense and the Bureau of the Budget annually request the Congress to approve construction programs in excess of the funds requested. Yet, following Congressional approval, they insist that the military services tie down their specific request to them for funds to individual line items, the total costs of which are not in excess of the requested apportionment of funds. The Committee believes that a proper and sensible approach to this matter would be a lump-sum apportionment for each Service. Under this procedure, the individual Services would prepare a specific list of items of construction which would be limited to projects authorized by law, approved for funding by the Congress, and determined by that military service to be currently valid requirements. Such an apportionment procedure would permit the Department to make maximum utilization of available funds in accomplishing essential construction as well as serve to reduce the time-consuming and non-productive administrative work entailed by the present procedure.

A provision effectuating the procedure above outlined is included in the accompanying bill as section 309. The Committee, by its action, is by no means advocating a loose fiscal policy for a program involving billions of dollars, or for any other program. On the contrary, it is firmly convinced that the recommendations contained in both the bill and this report will result in substantial savings without in any way diminishing the needed administrative controls.

The present practice relative to the control of funds reserved for government cost and construction contingencies also seems impractical. Existing policy of the Executive Branch requires the military services to reserve funds for all government costs and construction contingencies anticipated during the construction period of the project, even though only a portion of these funds will be obligated during the operating fiscal year. The Committee believes that modification of the present system, to provide for the reservation of only the government costs and construction contingencies anticipated to be needed during the operating fiscal year would be a more fiscally sound procedure. This would reduce the amount of unobligated balances carried forward each year and, in addition, free a substantial amount of money for application to actual construction of projects. The Committee desires that the Director of the Bureau of the Budget and the Office of the Secretary of Defense modify their present funding procedures by discontinuing the present practice of reserving funds for government cost and construction contingencies in excess of amounts required for obligation during the operating fiscal year.

DEPARTMENT OF THE ARMY

PROGRAM

For its 1957 Military Construction Program the Department of the Army has requested approval of authorization totaling \$350,758,560 composed of new authorization in the amount of \$304,562,000, prior authorization not previously approved by the Committee totaling \$42,163,000, an increase of \$460,000 to meet a deficiency over the amount granted in fiscal years 1955 and 1956, \$25,000 for a study to determine an appropriate site for the relocation of the San Jacinto Ordnance Depot, and \$3,548,560 for access roads serving defense facilities, as set out in the general provisions of this chapter. Coupled with this request for consideration of the fiscal year 1957 program is prior authorization previously approved and funded by the Committee, but not executed by the Department, in the amount of \$338,000,000 which gives a total contemplated program for execution in the coming fiscal year of \$688,758,560.

The Committee recommends a decrease of \$10,069,000 in the new authorization requested thus allowing \$340,689,560 and reducing the total program to \$678,689,560. The specific reductions made are set forth in detail later in this report.

The program as recommended will provide facilities in the following categories: Operational and training facilities, \$161,035,000; maintenance and production facilities, \$28,484,000; research, development and test facilities, \$33,877,000; supply facilities, \$18,940,000; hospital and medical facilities, \$4,218,000; administrative facilities, \$11,341,000; housing and community facilities, \$21,595,000; utilities and ground improvements, \$22,738,000; real estate, \$4,563,000; advance planning, \$9,865,000; emergency construction, \$5,000,000; Capehart housing utilities, \$15,000,000; totaling \$336,656,000 including both prior and new authorization, of which \$237,869,000 is for work within Continental United States and \$98,787,000 for installations overseas including United States territories.

FUNDING

Funds to be made available for implementation of the program total \$497,000,000 of which \$304,000,000 is carried over from fiscal year 1956, and \$193,000,000 is to be derived from excess cash balances generated through the operation of the Army Stock Fund and transferred to the appropriation "Military Construction, Army". The Committee recommends that the full amount requested by transfer be allowed and that the program be financed in the manner proposed. This provides an overprogramming of \$181,689,560 or 27 percent. Obligations during fiscal year 1957 are estimated to be \$400,000,000, approximately the same level as for the current fiscal year. Experience of the Department has been that it is necessary to overprogram by approximately 25 percent to provide for the normal delays in execution and to keep a program of this magnitude in operation.

The Committee has noted the manner in which the Army has reduced the large unobligated balances which have been available during the past few years. It is estimated that by the end of the coming fiscal year only \$97 million will remain and approximately two-thirds of that amount will be committed in government costs and contingen-

cies. The Committee recognizes the need for a minimum carryover of unobligated balances at the end of each year in order that the momentum of the program is not lost during the period of processing new appropriations to the construction agencies in the field. It is noted that the program of advance design which the Committee has provided for the past few years has made possible more definite requirements and improved the accuracy of project estimates.

COMMITTEE ACTION ON PROJECTS

The tabulation which follows sets forth the amounts programmed for the different projects as justified to the Committee and for which approval is recommended:

| DEPARTMENT OF THE ARMY | |
|---|--------------|
| CONTINENTAL UNITED STATES | |
| TECHNICAL SERVICES FACILITIES | |
| Ordnance Corps: | |
| Aberdeen Proving Ground, Md..... | \$147, 000 |
| Black Hills Ordnance Depot, S. Dak..... | 445, 000 |
| Jet Propulsion Laboratory, Calif..... | 143, 000 |
| Pueblo Ordnance Depot, Colo..... | 2, 142, 000 |
| Redstone Arsenal, Ala..... | 5, 259, 000 |
| Seneca Ordnance Depot, N. Y..... | 88, 000 |
| Umatilla Ordnance Depot, Oreg..... | 258, 000 |
| White Sands Proving Ground, N. Mex..... | 693, 000 |
| Total, Ordnance Corps..... | 9, 175, 000 |
| Quartermaster Corps: | |
| Atlanta General Depot, Ga..... | 832, 000 |
| Columbia QM Market Center, S. C..... | 98, 000 |
| Fort Worth General Depot, Tex..... | 1, 285, 000 |
| New Cumberland General Depot, Pa..... | 631, 000 |
| Sharpe General Depot, Calif..... | 655, 000 |
| Total, Quartermaster Corps..... | 3, 501, 000 |
| Chemical Corps: | |
| Army Chemical Center, Md..... | 368, 000 |
| Camp Detrick, Md..... | 913, 000 |
| Dugway Proving Ground, Utah..... | 867, 000 |
| Total, Chemical Corps..... | 2, 148, 000 |
| Signal Corps: Fort Huachuca, Ariz..... | 6, 856, 000 |
| Corps of Engineers: Fort Belvoir, Va..... | 492, 000 |
| Transportation Corps: | |
| Fort Eustis, Va..... | 1, 231, 000 |
| Oakland Army Base, Calif..... | 371, 000 |
| West Coast Ammo Terminal, Calif..... | 3, 209, 000 |
| Total, Transportation Corps..... | 4, 811, 000 |
| Medical Corps: Walter Reed Army Medical Center, D. C..... | 4, 209, 000 |
| Total, Technical services facilities..... | 31, 192, 000 |

| FIELD FORCES FACILITIES | |
|--|------------|
| First Army Area: | |
| Fort Devens, Mass..... | \$302,000 |
| Fort Dix, N. J..... | 54,000 |
| Oswego, N. Y..... | 583,000 |
| Fort Totten, N. Y..... | 1,212,000 |
| Total, First Army Area..... | 2,151,000 |
| Second Army Area: | |
| Fort Knox, Ky..... | 1,698,000 |
| Fort George G. Meade, Md..... | 5,885,000 |
| South Park Military Reservation, Pa..... | 190,000 |
| Total, Second Army Area..... | 7,773,000 |
| Third Army Area: | |
| Fort Benning, Ga..... | 718,000 |
| Fort Bragg, N. C..... | 645,000 |
| Charlotte Induction Station, N. C..... | 302,000 |
| Fort McClellan, Ala..... | 397,000 |
| Fort Rucker, Ala..... | 7,300,000 |
| Total, Third Army Area..... | 9,362,000 |
| Fourth Army Area: | |
| Fort Bliss, Tex..... | 5,301,000 |
| Fort Hood, Tex..... | 2,457,000 |
| Fort Sill, Okla..... | 4,173,000 |
| Total, Fourth Army Area..... | 11,931,000 |
| Fifth Army Area: | |
| Fort Carson, Colo..... | 3,253,000 |
| Fort Benj. Harrison, Ind..... | 140,000 |
| Fort Leavenworth, Kans..... | 6,325,000 |
| Fort Riley, Kans..... | 1,850,000 |
| St. Louis Support Center, Mo..... | 3,346,000 |
| Total, Fifth Army Area..... | 14,914,000 |
| Sixth Army Area: | |
| United States Disciplinary Barracks, Calif..... | 197,000 |
| Fort Lewis, Wash..... | 3,357,000 |
| Fort Ord, Calif..... | 223,000 |
| Total, Sixth Army Area..... | 3,777,000 |
| Military District of Washington: Fort McNair, D. C..... | 250,000 |
| Armed Forces special weapons project: | |
| Bossier Base, La..... | 30,000 |
| Sandia Base, N. Mex..... | 448,000 |
| Total, Armed Forces special weapons project..... | 478,000 |
| Tactical sites, support facilities: Various locations..... | 8,506,000 |
| Total, field forces facilities..... | 59,142,000 |
| Total, continental United States..... | 90,334,000 |

| OUTSIDE CONTINENTAL UNITED STATES | |
|---|---------------|
| Alaska Area: | |
| Ladd Air Force Base..... | \$1, 688, 000 |
| Fort Richardson..... | 2, 333, 000 |
| Whittier..... | 2, 849, 000 |
| Wildwood Station..... | 352, 000 |
| Total, Alaska Area..... | 7, 222, 000 |
| Pacific Command Area: | |
| Alimanu Crater, T. H..... | 143, 000 |
| Heleman, T. H..... | 136, 000 |
| Schofield Barracks, T. H..... | 2, 668, 000 |
| Total, Pacific Command Area..... | 2, 947, 000 |
| Caribbean Command Area: Panama Canal Zone..... | 1, 060, 000 |
| United States Army, Europe (various locations)..... | 17, 994, 000 |
| Total, outside continental United States..... | 29, 223, 000 |
| CLASSIFIED INSTALLATIONS | |
| Various locations (including tactical)..... | 187, 234, 000 |
| GENERAL CONTINENTAL UNITED STATES AND OVERSEAS | |
| Advance planning..... | 9, 865, 000 |
| Emergency construction..... | 5, 000, 000 |
| Utilities, Capehart housing..... | 15, 000, 000 |
| Deficiency in prior authorization/appropriation: | |
| Fort Jay, N. Y..... | 350, 000 |
| Adak Station, Alaska..... | 110, 000 |
| San Jacinto Ordnance Depot study..... | 25, 000 |
| Access roads..... | 3, 548, 560 |
| Total, general..... | 33, 898, 560 |
| Grand total..... | 340, 689, 560 |

Included in the program is \$136,900,000 for tactical facilities, principally Nike, and \$8,506,000 for tactical sites support facilities. The latter item consists of logistical support-type facilities for the Nike system within Continental United States. The Committee recommends approval of these two items, however it is very concerned with the problems currently under discussion in the anti-aircraft and missile fields and is expressing its position in regard to this matter in the preceding portion of this report.

As indicated above, certain reductions in the program have been effected by the Committee, as follows:

Army Chemical Center, Md., \$521,000.—The request of \$280,000 to renovate two buildings for troop housing has been denied. The Committee doubts that the conversion of these old structures will meet the standards desired for permanent troop housing. The Department is directed to restudy this project to determine if it is economically wise and desirable to proceed with the renovations proposed. Funds for the marine dock in the amount of \$241,000 have been denied. This request provided for the rehabilitation of the existing dock and construction of a new dock. A restudy of this item is also in order and it is felt that the entire problem of transporting materials to the test area should be explored with a view toward developing alternate plans to accomplish the mission.

Yuma Test Station, Ariz., \$1,520,000.—The facilities proposed for this installation were to be permanent type construction. Inasmuch as this station has not been designated a permanent base and testimony indicated that construction would not be started until such designation, the Committee has denied the funds. The items eliminated were bachelor officers' quarters, \$357,000; barracks for enlisted men, \$1,016,000; engineering laboratory, \$30,000; and a weapons storage and security building, \$117,000. Temporary facilities are presently available and can continue to be utilized.

Fort Lesley J. McNair, D. C. (Academic Building, Industrial College), \$3,861,000.—The Committee has deferred funding for the actual construction of this project due to the long lead time required for design of the structure and has allowed \$250,000 for that purpose. It is felt that the program will not be delayed by this procedure and it will enable the Department to refine the estimates for presentation next year.

Fort Buckner, Okinawa, \$540,000.—The Committee recognizes the need for facilities at this important installation, but is not satisfied that the items requested are presently needed or located where they can be fully utilized in the future. These projects should be restudied and full consideration given to coordination with construction programs of the other Services. The items eliminated are as follows: Dredging, White Beach pier, \$100,000; POL storage facilities, \$158,000; veterinary and preventive medicine building, \$52,000; and a maintenance shop and motor pool facilities, \$230,000.

Nuclear Heating and Power Plant, \$3,627,000.—This project is a continuation of the Fort Belvoir development project carried on jointly by the Army and the Atomic Energy Commission. It is planned to build a test plant in Alaska to determine the feasibility of such plants in remote areas. It was testified that actual construction probably could not be started before fiscal year 1958 and the Committee believes that this is an optimistic estimate due to the long lead time necessary in the development of the equipment as well as the special design required for the structure to house it. For this reason the Committee has deferred funds for construction, but has allowed \$500,000 for design purposes, feeling that estimated requirements will be on a much firmer basis when presented next year.

REDUCTION IN APPROPRIATIONS

The Committee has made provision for the rescission of \$357,000,000 of excess cash available in the Army Stock Fund, such money to be returned to the Treasury. This amount is in addition to the transfer of \$193,000,000 to the appropriation "Military Construction, Army."

DEPARTMENT OF THE NAVY

APPROPRIATIONS AND ESTIMATES

The budget estimates for the Department of the Navy, Military Construction, as contained in House Document 318 of the present Congress, total \$400,000,000. The Committee has approved the estimate as submitted to the Congress, which provides \$165,000,000 of new money and \$200,000,000 to be derived by transfer from the Navy stock fund, and \$35,000,000 from the Marine Corps stock fund.

This is a decrease of \$42,628,300 from the funds appropriated for similar activities in fiscal year 1956.

GENERAL STATEMENT

The need for a fully implemented military construction program to provide the proper facilities for the modern Navy cannot be over-emphasized. The fact that such a program does not exist today is obvious to the Committee. The reasons for this situation are legion, many of them beyond the control of the Department of the Navy. Others, however, are decidedly within their control, and must be eliminated. Chief among these is the apparent need for realization on the part of the top command and administrative echelons of the Navy, both military and civilian, that the military construction program is one of the chief factors in providing the proper facilities and skilled personnel which today's Navy demands. The constant emphasis and vigorous leadership required for a realistic program have been provided at best only spasmodically. They must be provided most diligently in the future. The lack of firm requirements, insufficient personnel, inadequate advance planning, are examples of the problems which have plagued this program in the past. The Navy has made progress in alleviating some of these difficulties, but it is insufficient progress and must be increased at a rapid rate. The time to eliminate the indecision and timidity which have characterized this program in the past is overdue. It must be pushed ahead with the vigorous leadership and boldness of action, which have become so characteristic of other Navy programs.

There are several factors outside the control of the Department of the Navy which have contributed to unduly delaying the military public works program. Many of these factors are attributable to the Department of Defense and the Bureau of the Budget. The matter of apportionment procedures has been discussed in other sections of this report. In addition to these restrictive procedures, in the past, it has been the policy of the Department of Defense and the Bureau of the Budget to place apportionment and obligation ceilings and restrictions on construction funds available to the Navy. In fiscal year 1956, the President, on the recommendations of the Department of Defense and the Bureau of the Budget, requested approval of a military construction funding program in excess of \$646,000,000, and appropriations of \$528,550,000. Congress approved a funding program of \$609,158,000, and appropriations of \$442,628,300. These funds, when coupled with available unobligated balances, made \$601,509,110 available to the Navy for the military public works program in fiscal year 1956. Despite the apparent intent of the Executive Branch in requesting these funds and the obvious intent of the Legislative Branch in making them available, the Bureau of the Budget and the Department of Defense limited Navy requests for apportionment initially to \$500,000,000 for the entire year. This program was later increased, at the insistence of the Navy, to \$585,000,000. Obligations, however, were limited to \$400,000,000 for the entire fiscal year. The Committee fails to see either the need or the desirability for imposing such restrictions on this program. Either the military construction program of the Department of the Navy is essential to our military posture, and must go forward as

efficiently as possible, or it is not essential and then no request should be made of the Congress for funds. The Committee believes that the program is essential and must move forward.

An equally serious problem relates to those projects which are essential to the Navy program, but upon which the Navy is dependent on other government agencies for such matters as base rights, land acquisition, approval of criteria, and other authority needed prior to construction. For example, in fiscal year 1951, the Department requested and Congress approved funds for a communication facility outside the continental limits of the United States. This project was justified to the Committee as being immediately essential to the Navy program. As of the present date, the Department has not been able to obtain the necessary authority to proceed with this program from the Department of State, which is charged with securing the authority from the foreign government for such construction. Similarly, in the 1956 program, funds were requested for an overseas aviation facility, represented as being critical to the Navy program. As of the present date, the same Department has been unable to supply the Navy with the authority to proceed with the construction of this installation. In fiscal year 1952, Congress approved funds for the construction of the Naval Hospital, Norfolk, Virginia. These funds were augmented by additional appropriations in fiscal year 1955, based upon the immediate need for such facilities. Due to delays imposed upon the Navy by other agencies of the Executive Branch, contracts have been awarded only for minor work such as site preparation and foundations. This has resulted in untoward delay of this project. These examples but point up the obvious fact that military construction programs submitted to the Congress for funding have either not been properly screened as to the ability of the Executive Branch to implement the programs or that there is a marked inability on the part of the agencies involved to properly carry out their duties in this program. Whatever might be the reason, the result has been the same, preclusion of the Department of the Navy from properly implementing its military public works program.

DISTANT EARLY WARNING LINE

In the military construction program for fiscal year 1956, \$39,247,000 was approved for support of the Distant Early Warning line in the Pacific area at certain locations justified to the Committee. On April 14, 1956 the Committee was informed that since the approval of this project by the Congress, a reevaluation had been made of the effectiveness of the concept as originally proposed. As a result of this reevaluation, the Joint Chiefs of Staff proposed that the line be changed and that the seaward extension of the early warning line be operated from installations other than those presented to the Congress. Meanwhile, approximately \$1,285,000 had been used for preparation of plans and specifications for the original sites. Hearings on the matter disclosed that on the 4th of January, 1956, the Office of the Chief of Naval Operations issued instructions putting into effect the aforementioned change in the early warning program. Final approval of the relocation was delayed by the Secretary of Defense until March 14, 1956. Despite the Chief of Naval Operations' instructions in January to proceed with the change in concept, the Bureau of Yards

and Docks did not select an architect-engineer contractor to begin planning this project until April 16, 1956, and invitations to bid were not sent to construction contractors until April 13. The contract negotiation board did not meet with these prospective construction contractors until the 24th of April, with the board reporting its final decision to the Chief of the Bureau of Yards and Docks on April 27. It must be noted that despite the fact that this change was officially known to the Department of the Navy early in 1956 and was approved by the Secretary of Defense in March of 1956, that the Congress was not notified of the change until April 14, at which time request was made for the reprogramming of funds to implement the new concept. The Department of the Navy now feels that it must proceed with this work at the maximum rate, necessitating the use of a cost-plus-fixed-fee contract, if they are to meet the planned operational schedule. Congress and the Executive Branch have long decried the use of costly cost-plus-fixed-fee contracts in the military construction program. Last year the Committee was advised by the Chief of the Bureau of Yards and Docks that the Navy desired to discontinue the use of contracts of this type in the Pacific area and were taking steps to implement this policy. Generally speaking, there is little or no justification for the use of such contracts except in highly technical construction or in the construction of facilities in isolated and previously unknown areas. Certainly, with the information available to the Department of the Navy from previous construction activities at the new DEW line location, there would have been no need for the use of a cost-plus-fixed-fee contract had the Department acted promptly in implementing the relocation as soon as it was made known to them. This is a prime example of the lethargy that seems to creep into the military construction program whenever efficiency and celerity of action are required. The loss of time in construction of these needed facilities and the increased cost arising from the use of a cost-plus-fixed-fee contract instead of the more conventional competitive bid method are directly attributable to those in the Department of Defense, and the Department of the Navy, especially in the Bureau of Yards and Docks, who used valuable time in procrastination and indecision before implementing the afore-mentioned construction. The Committee will hold these officials directly responsible for any untoward costs in this work and will expect the Navy to discontinue the use of this cost-plus-fixed-fee contract and revert to more acceptable means of contracting at the first opportunity. The Department of the Navy is directed to submit to the Committee in connection with the military construction program for fiscal year 1958 a full and complete report on activities carried on in the construction of these facilities, including cost data and the ability to meet the schedule of construction which it is claimed dictates the use of the cost-plus-fixed-fee contract, as well as information as to when the Department contemplates the discontinuance of the contract.

COMMITTEE ACTION

The military public works program presented to the Committee for funding approval totals \$455,092,000. Projects which have been approved by the Committee in the past but which have not been funded by the Navy amount to \$181,672,700. This provides an estimated military construction program of \$636,764,700. These

projects have all been justified to the Committee as being immediately essential to the Navy. To fund this program, \$400,000,000 was requested, which would be coupled with estimated savings of approximately \$51,000,000 from prior year funds, or total funds of \$451,000,000 available for application to the \$636,764,700 program. The Committee realizes that due to various administrative difficulties and other factors that the approved funding program must be larger than the funds available. The request for funding approval of projects \$185,764,700 in excess of the available funds is, however, far from satisfactory and is entirely too large a differential to provide for a definite and positive military construction program. At the request of the Committee the Department of the Navy analyzed its overall military construction program and submitted to the Committee a priority list containing all of the items in this program listed in order of their essentiality. Using this priority list as the basis for action, the Committee has approved a funding program of \$541,318,700 and has allowed the full amount of the budget estimate of \$400,000,000, which will make \$451,000,000 available for implementation of this program in FY 1957. This represents approval of a funding program approximately 20 percent greater than the total available funds, a differential which the Committee deems to be more satisfactory than that proposed in the budget submissions. It will be expected that the military construction programs submitted in future years will be more realistic in this respect and the differential between the funds available and the total program will be even less than that approved by the Committee for the fiscal year 1957. The funding program approved by the Committee is in accordance with the priority list formulated by the Department of the Navy and submitted to the committee, with the exceptions of the deletion of the Naval Air Facility, Annapolis, Maryland, and increased funds for advanced planning. Explanation of these specific actions will be found in subsequent paragraphs. The program resulting from the Committee action is set forth in the following tabulation:

| SHIPYARD FACILITIES | |
|--|---------------|
| Continental United States: | |
| Naval Shipyard, Boston, Mass..... | \$6, 260, 000 |
| Naval Shipyard, Charleston, S. C..... | 148, 000 |
| Naval Minecraft Base, Charleston, S. C..... | 7, 902, 000 |
| Naval Shipyard, Long Beach, Calif..... | 5, 984, 000 |
| Navy Underwater Sound Laboratory, New London, Conn..... | 304, 000 |
| Naval Shipyard, Norfolk, Va..... | 244, 000 |
| Navy Mine Defense Laboratory, Panama City, Fla..... | 84, 000 |
| Naval Shipyard, Philadelphia, Pa..... | 321, 300 |
| Naval Industrial Reserve Shipyard, Tampa, Fla..... | 200, 000 |
| Classified locations: Oceanographic research facilities..... | 11, 815, 000 |
| Naval Electronics Laboratory, San Diego, Calif..... | 19, 000 |
| Subtotal..... | 33, 281, 300 |
| Overseas: | |
| Naval Base, Guam, M. I..... | 1, 835, 000 |
| Naval Ship Repair Facility, Subic Bay, P. I..... | 1, 637, 000 |
| Naval Base, Subic Bay, P. I..... | 9, 378, 000 |
| Subtotal..... | 12, 850, 000 |
| Total, shipyard facilities..... | 46, 131, 300 |

FLEET BASE FACILITIES

| | |
|--|--------------|
| Continental United States: | |
| Naval Station, Key West, Fla..... | \$927, 000 |
| Naval Station, Long Beach, Calif..... | 2, 256, 000 |
| Naval Station, New Orleans, La..... | 226, 000 |
| Naval Station, Newport, R. I..... | 11, 672, 000 |
| Naval Station, Norfolk, Va..... | 2, 844, 000 |
| Naval Station, Orange, Tex..... | 265, 000 |
| Naval Base, Newport, R. I..... | 25, 000 |
| Navy Department, Washington, D. C..... | 33, 000 |
| Subtotal..... | 18, 248, 000 |
| Overseas: | |
| Naval Station, Adak, Alaska..... | 2, 351, 000 |
| Naval Station, Guantanamo Bay, Cuba..... | 680, 000 |
| Subtotal..... | 3, 031, 000 |
| Total, fleet base facilities..... | 21, 279, 000 |

AVIATION FACILITIES

| | |
|--|--------------|
| Continental United States: | |
| Naval air training stations: | |
| Naval Auxiliary Landing Field, Alice-Orange Grove, Tex..... | 2, 242, 000 |
| Naval Auxiliary Air Station, Chase Field, Tex..... | 2, 247, 000 |
| Naval Air Station, Glynco, Ga..... | 4, 247, 000 |
| Naval Auxiliary Air Station, Kingsville, Tex..... | 2, 018, 000 |
| Naval Air Station, Memphis, Tenn..... | 341, 000 |
| Naval Auxiliary Air Station, Meridian, Miss..... | 8, 231, 000 |
| Naval Auxiliary Air Station, New Iberia, La..... | 21, 446, 000 |
| Naval Air Station, Pensacola, Fla..... | 3, 012, 500 |
| Naval Auxiliary Air Station, Whiting Field, Fla..... | 197, 000 |
| Naval Air Missile Test Station, Point Mugu, Calif..... | 684, 000 |
| Naval Auxiliary Air Station, El Centro, Calif..... | 84, 000 |
| Subtotal..... | 44, 749, 500 |
| Fleet support air stations: | |
| Naval Air Stations, Alameda, Calif..... | 2, 675, 000 |
| Naval Air Station, Atlantic City, N. J..... | 50, 000 |
| Naval Auxiliary Air Station, Brown Field, Calif..... | 214, 600 |
| Naval Air Station, Cecil Field, Fla..... | 4, 290, 000 |
| Naval Air Station, Chincoteague, Va..... | 170, 000 |
| Naval Auxiliary Air Station, El Centro, Calif..... | 84, 000 |
| Naval Auxiliary Air Station, Fallon, Nev..... | 8, 304, 000 |
| Naval Air Facility, Harvey Point, N. C..... | 4, 233, 000 |
| Naval Air Station, Jacksonville, Fla..... | 3, 189, 000 |
| Naval Air Station, Key West, Fla..... | 49, 000 |
| Naval Air Station, Lemoore, Calif..... | 10, 089, 000 |
| Naval Air Station, Miramar, Calif..... | 3, 035, 000 |
| Naval Air Station, Moffett Field, Calif..... | 89, 000 |
| Naval Air Station, Norfolk, Va..... | 3, 626, 000 |
| Naval Air Station, North Island, San Diego, Calif..... | 13, 259, 000 |
| Naval Air Station, Oceana, Va..... | 5, 942, 000 |
| Naval Air Station, Quonset Point, R. I..... | 3, 979, 000 |
| Naval Auxiliary Air Station, Sanford, Fla..... | 6, 926, 000 |
| Outlying Field, Whitehouse Field, Fla..... | 1, 037, 000 |
| Various locations, land acquisition and obstruction removal..... | 22, 945, 000 |
| Classified locations: | |
| Advanced underseas weapons shops..... | 2, 666, 000 |
| Special weapons storage facilities..... | 1, 235, 000 |
| Guided missile support facilities..... | 806, 000 |
| Subtotal..... | 98, 892, 600 |

SUPPLEMENTAL APPROPRIATION BILL

AVIATION FACILITIES—continued

Continental United States—Continued

Marine Corps air stations:

| | |
|--|----------------|
| Marine Corps Auxiliary Air Station, Beaufort, S. C..... | \$14, 872, 000 |
| Marine Corps Air Station, Cherry Point, S. C..... | 650, 000 |
| Marine Corps Air Station, El Toro, Calif..... | 340, 000 |
| Marine Corps Air Station, Miami, Fla..... | 1, 223, 000 |
| Marine Corps Auxiliary Air Station, Mojave, Calif..... | 10, 813, 000 |
| Marine Corps Auxiliary Landing Field, New River, N. C..... | 143, 000 |

| | |
|---------------|--------------|
| Subtotal..... | 23, 041, 000 |
|---------------|--------------|

Special service air stations:

| | |
|---|-------------|
| Naval Ordnance Test Station, China Lake, Calif..... | 2, 615, 000 |
| Naval Air Development Center, Johnsville, Pa..... | 693, 000 |
| Naval Air Station, Lakehurst, N. J..... | 6, 438, 000 |
| Naval Air Facility, Litchfield Park, Ariz..... | 239, 000 |
| Naval Air Station, Patuxent River, Md..... | 305, 000 |
| Naval Air Missile Test Center, Point Mugu, Calif..... | 84, 000 |
| Naval Air Turbine Test Station, Trenton, N. J..... | 6, 764, 600 |

| | |
|---------------|--------------|
| Subtotal..... | 17, 138, 600 |
|---------------|--------------|

| | |
|---|---------------|
| Subtotal, Aviation facilities, continental..... | 188, 821, 700 |
|---|---------------|

Overseas:

| | |
|--|-------------|
| Naval Air Station, Agana, Guam, Marshall Islands..... | 4, 980, 500 |
| Naval Air Station, Atsugi, Japan..... | 1, 961, 000 |
| Naval Air Station, Cubi Point, P. I..... | 1, 849, 000 |
| Naval Air Station, Guantanamo Bay, Cuba..... | 238, 000 |
| Naval Air Station, Iwakuni, Japan..... | 1, 704, 000 |
| Marine Corps Air Station, Kaneohe Bay, Oahu, T. H..... | 1, 485, 000 |
| Naval Station, Kodiak, Alaska..... | 2, 613, 100 |
| Naval Station, Kwajalein, Marshall Islands..... | 3, 606, 000 |
| Naval Air Facility, Port Lyautey, French Morocco..... | 1, 180, 000 |
| Naval Station, Roosevelt Roads, P. R..... | 4, 470, 000 |
| Naval Station, Sangley Point, P. I..... | 2, 512, 900 |

Classified locations:

| | |
|---------------------------------------|--------------|
| Advanced underseas weapons shops..... | 2, 351, 000 |
| Special weapons storage building..... | 3, 049, 000 |
| Classified location A-34..... | 934, 000 |
| Classified location A-35..... | 4, 010, 000 |
| Classified location A-36..... | 2, 259, 000 |
| Classified location, NAF No. 1..... | 1, 867, 000 |
| Classified location, AEW No. 2..... | 19, 099, 200 |
| Classified location, AEW No. 3..... | 8, 275, 000 |
| Classified location, AEW No. 4..... | 7, 987, 000 |
| Classified location, NAS No. 3..... | 3, 296, 000 |

| | |
|-------------------------|--------------|
| Subtotal, overseas..... | 79, 726, 700 |
|-------------------------|--------------|

| | |
|---------------------------------|---------------|
| Total, aviation facilities..... | 268, 548, 400 |
|---------------------------------|---------------|

SUPPLY FACILITIES

Continental United States:

| | |
|---|----------|
| Naval Supply Depot, Clearfield, Utah..... | 149, 000 |
| Naval Supply Depot, Newport, R. I..... | 390, 000 |
| Naval Supply Center, Oakland, Calif..... | 50, 000 |
| Naval Supply Depot, Seattle, Wash..... | 199, 000 |

| | |
|---------------|----------|
| Subtotal..... | 788, 000 |
|---------------|----------|

SUPPLY FACILITIES—continued

| | |
|---|---------------|
| Overseas: | |
| Naval Station, Adak, Alaska..... | \$5, 000, 000 |
| Naval Station, Argentia, Newfoundland..... | 1, 599, 000 |
| Naval Supply Depot, Guam, Marshall Islands..... | 400, 000 |
| Naval Supply Center, Pearl Harbor, T. H..... | 60, 000 |
| Naval Supply Depot, Subic Bay, P. I..... | 11, 598, 000 |
| Classified Locations: Family housing..... | 427, 100 |
| Subtotal..... | 19, 084, 100 |
| Total, supply facilities..... | 19, 872, 100 |

MARINE CORPS FACILITIES

| | |
|---|--------------|
| Continental United States: | |
| Marine Corps Supply Center, Albany, Ga..... | 1, 471, 000 |
| Marine Corps Supply Center, Barstow, Calif..... | 3, 410, 000 |
| Marine Corps Base, Camp Lejeune N. C..... | 2, 785, 000 |
| Marine Corps Recruit Depot, Parris Island, S. C..... | 4, 266, 000 |
| Marine Corps Base, Camp Pendleton, Calif..... | 3, 429, 000 |
| Marine Corps Cold Weather Battalion, Bridgeport, Calif..... | 294, 000 |
| Marine Corps Training Center, Twentynine Palms, Calif..... | 1, 165, 000 |
| Marine Corps Supply Forwarding Annex, Portsmouth, Va..... | 91, 000 |
| Marine Corps Schools, Quantico, Va..... | 2, 178, 000 |
| Marine Corps Recruit Depot, San Diego, Calif..... | 1, 679, 000 |
| Subtotal..... | 20, 768, 000 |
| Overseas: Fleet Marine Force, Pacific..... | 16, 000, 000 |
| Total, Marine Corps facilities..... | 36, 768, 000 |

ORDNANCE FACILITIES

| | |
|--|--------------|
| Continental United States: | |
| Naval Ammunition Depot, Bangor, Wash..... | 1, 100, 000 |
| Naval Ammunition Depot, Charleston, S. C..... | 404, 000 |
| Naval Ordnance Test Station, China Lake, Calif..... | 6, 028, 000 |
| Naval Ammunition Depot, Earle, N. J..... | 673, 000 |
| Naval Ammunition Depot, Fallbrook, Calif..... | 1, 584, 000 |
| Naval Ammunition Depot Hingham, Mass..... | 993, 000 |
| Naval Underwater Ordnance Station, Newport, R. I..... | 370, 000 |
| Naval Ammunition and Net Depot, Seal Beach, Calif..... | 2, 176, 000 |
| Naval Mine Depot, Yorktown, Va..... | 3, 480, 000 |
| Classified locations: | |
| Guided missile facilities..... | 25, 000, 000 |
| Special weapons storage facility..... | 3, 500, 000 |
| Naval Ammunition Depot Hawthorne, Nevada..... | 230, 000 |
| Subtotal..... | 45, 538, 000 |
| Overseas: | |
| Naval Ammunition Depot, Oahu, T. H..... | 971, 000 |
| Naval Ordnance Facility, Port Lyautey, French Morocco..... | 245, 000 |
| Naval Ordnance Facility, Yokosuka, Japan..... | 241, 000 |
| Classified locations: | |
| S-1..... | 1, 306, 300 |
| S-2..... | 2, 369, 600 |
| S-3..... | 1, 609, 000 |
| Subtotal..... | 6, 741, 900 |
| Total, ordnance facilities..... | 52, 279, 900 |

SERVICE SCHOOL FACILITIES

| | |
|--|---------------|
| Continental United States: | |
| Naval Academy, Annapolis, Md..... | \$7, 469, 000 |
| Naval Training Center, Bainbridge, Md..... | 4, 000, 000 |
| Naval Receiving Station, Brooklyn, N. Y..... | 97, 000 |
| Naval Amphibious Base, Coronado, Calif..... | 5, 660, 000 |
| Fleet Air Defense Training Center, Dam Neck, Va..... | 237, 000 |
| Naval Training Center, Great Lakes, Ill..... | 8, 460, 000 |
| Naval Receiving Station, Philadelphia, Pa..... | 1, 428, 000 |
| Classified location: School facilities..... | 853, 000 |
| Total service school facilities..... | 28, 204, 000 |

MEDICAL FACILITIES

| | |
|---|--------------|
| Continental United States: | |
| Naval Hospital, Great Lakes, Ill..... | 12, 730, 000 |
| Naval Hospital, Norfolk, Va..... | 12, 582, 000 |
| Naval Hospital, Portsmouth, N. H..... | 57, 000 |
| Subtotal..... | 25, 369, 000 |
| Overseas: Naval Hospital, Guam, Marshall Islands..... | 269, 000 |
| Total, medical facilities..... | 25, 638, 000 |

COMMUNICATIONS FACILITIES

| | |
|--|--------------|
| Continental United States: | |
| Naval Radio Station, Cheltenham, Md..... | 2, 498, 000 |
| Naval Radio Station, Maine..... | 2, 450, 000 |
| Naval Communication Station, San Francisco, Calif..... | 2, 029, 000 |
| Naval Communication Station, Seattle, Wash..... | 45, 000 |
| Naval Radio Station, Winter Harbor, Maine..... | 83, 000 |
| Subtotal..... | 7, 105, 000 |
| Overseas: | |
| Naval Communication Unit, Futema, Okinawa..... | 75, 000 |
| Naval Communication Station, Guam, Marshall Islands..... | 222, 000 |
| Naval Communication Station, Kodiak, Alaska..... | 1, 813, 000 |
| Naval Communication Facility, Philippine Islands..... | 4, 320, 000 |
| Naval Communication Facility, Port Lyautey, French Mo- rocco..... | 28, 000 |
| Classified locations: | |
| Communication unit No. 1..... | 771, 000 |
| Direction Finder No. 5..... | 520, 000 |
| Subtotal..... | 7, 749, 000 |
| Total, communication facilities..... | 14, 854, 000 |

OFFICE OF NAVAL RESEARCH FACILITIES

| | |
|--|-------------|
| Continental United States: Naval Research Laboratory, Washing- ton, D. C..... | 1, 300, 000 |
|--|-------------|

YARDS AND DOCKS FACILITIES

| | |
|---|-------------|
| Continental United States: | |
| Public Works Center, Norfolk, Va..... | 443, 000 |
| Naval Construction Battalion Center, Port Hueneme, Calif..... | 2, 581, 000 |
| Subtotal..... | 3, 024, 000 |
| Overseas: | |
| 15th Naval District, Canal Zone..... | 2, 210, 000 |

YARDS AND DOCKS FACILITIES—continued

| | |
|---|----------------|
| Various locations, United States and overseas: | |
| Advance planning..... | \$11, 000, 000 |
| Replacement of damaged facilities..... | 4, 000, 000 |
| Pollution abatement program..... | 6, 210, 000 |
| Subtotal..... | 21, 210, 000 |
| Total, yards and docks facilities..... | 26, 444, 000 |
| Summary: | |
| Grand total, continental United States..... | 372, 447, 000 |
| Grand total, overseas..... | 147, 661, 700 |
| Grand total, various locations, United States and overseas..... | 21, 210, 000 |
| Grand total, military construction program..... | 541, 318, 700 |

The Committee has eliminated the request of the Department for \$4,000,000 for the Naval Air Facility, Annapolis, Maryland. The site for this facility is in doubt at the present time and under the terms of the Military Construction authorization bill, as passed by both the House of Representatives and the Senate, is subject to detailed study and further legislative action. The Committee has deleted the project without prejudice and will expect the Navy to make further presentations as to accurate costs and the need therefor after selection of the site and completion of the study contemplated by the authorizing legislation.

Funding approval was requested for a support squadron operation compound, and a control squadron operation compound, at the Marine Corps Air Station, Beaufort, South Carolina, as well as for tactical area development at the Marine Corps Air Station, El Toro, California. These projects are of relatively low priority and are not in the approved funding program. The Committee desires that the Navy thoroughly study this proposed construction with the idea of combining many of the facilities in these compounds and in the so-called tactical area instead of constructing numerous separate buildings as is presently contemplated.

The Committee recommends \$11,000,000 for advance planning. In the past, advance planning has been limited to preparation of minimum plans prior to authorization of projects. It is the desire of the Committee that this concept be expanded to include preparation of final plans and specifications for a limited number of essential projects for which construction funds have not been made available. If this concept is followed out, it will permit the earlier awarding of construction contracts and will result in economy as well as in accelerating the public works program of the Navy. The Committee desires that future budget submissions for advance planning be based on this same concept and also include all funds requested for architect-engineer planning service, prior to requests of funds for actual construction.

Funds were requested by several of the bureaus of the Navy for the construction of family housing at certain classified overseas locations. At many of these locations, several of the bureaus are involved. Where this situation exists, the Committee will expect the Department to carefully coordinate the housing requirements, so that the needs of the bureaus are met in the most economical fashion and without duplication of facilities.

The concentration of Naval facilities in specific locations is a matter of concern to the Committee. There are examples of areas on both

the east and west coast of this country where the Department has concentrated important naval facilities in limited geographical areas. While this policy is admittedly more convenient and has been concurred in by the Congress in the past, the Committee feels that continuation of it with the construction of new installations is questionable. It is desired that the Department make a thorough study of the overall problem of the concentration of facilities prior to requesting additional funds for the further augmentation of the military public works program in these presently highly concentrated areas.

DEPARTMENT OF THE AIR FORCE

The Department of the Air Force initially presented to the Committee a military construction program totaling approximately \$2,161,700,000. This program included thousands of individual projects at over 300 Air Force bases and installations throughout the world. To apply against the requested program, as partial financing, the Department was permitted by the President to request an appropriation of \$1,228,000,000, including the \$128,000,000 submitted as a supplemental estimate in House Document 373. This would have left approximately \$933,700,000, or over 43 percent of the total construction program presented to the Committee unfunded at the end of fiscal year 1957.

Along the lines of the previous discussion pertaining to various reviews of military construction requests and the apportionment procedures as they are presently practiced in connection with these construction items the Committee determined that it was ridiculous to even consider a construction program so much in excess of the funds to be made available for application against that program. Accordingly, the Committee directed the Department to review the entire proposed program, including previously approved but unfunded projects, for the purpose of bringing the overall construction program more nearly into line with the request for funds to be applied. As a result of this review, the Air Force eliminated approximately \$561,800,000 in projects from the original request. This reduced the anticipated unfunded portion of the total construction program to approximately \$371,900,000 or 23% of the revised program. The Committee has made a further reduction in specific projects, amounting to \$16,896,000. Therefore, with the cooperation of the Air Force, the total initial construction program request has been reduced by approximately \$578,700,000. The total projects estimated as remaining unfunded as of June 30, 1957, have been reduced to \$355,000,000 or slightly over 22% of the total approved construction program.

The changes effected by these actions are shown in the following summary tabulation.

Air Force construction program, fiscal year 1957

[In millions of dollars]

| | Original Air Force request | Revised request as instructed by committee | Final committee recommendation |
|---|----------------------------|--|--------------------------------|
| New authorization (pending bill H. R. 9893)..... | \$1,223.8 | \$936.8 | \$1,114.3 |
| Prior years authorization..... | 269.7 | 193.7 | 193.7 |
| Planning..... | 35.5 | 35.5 | 35.5 |
| Minor construction..... | 20.0 | 20.0 | 20.0 |
| Funding of deficiency authorization..... | 59.7 | | |
| Total, new program request..... | 1,608.7 | 1,186.0 | 1,169.8 |
| Less: | | | |
| Anticipated reimbursements..... | -3.5 | -3.5 | -3.5 |
| Application of Spanish Pesetas..... | -8.5 | -8.5 | -8.5 |
| Net total, new program request..... | 1,596.7 | 1,174.0 | 1,157.8 |
| Projects previously approved for funding by Appropriations Committee for which funds were not immediately provided..... | 565.0 | 425.9 | 425.2 |
| Total construction program applicable to 1957 funds.... | 2,161.7 | 1,599.9 | 1,583.0 |
| New appropriation request..... | 1,228.0 | 1,228.0 | 1,228.0 |
| Projects remaining unfunded at end fiscal year 1957..... | 933.7 | 371.9 | 355.0 |

It will be noted from the preceding tabulation that the Committee is not proposing to reduce the \$1,228,000,000 requested for appropriation. The projects to be constructed with these funds and many additional projects to be financed in subsequent years, will be needed if facilities necessary for the planned 137 wing Air Force are to be provided and kept up-to-date. It is realized that perhaps even more money than the requested amount could be spent during fiscal year 1957 toward building for the targeted force goals. However, since the Administration seems to think that the amount requested is the proper amount for use in fiscal year 1957, the Committee has provided only the budget request. The proposed transfer of \$357,000,000 from surplus funds in the Army Stock Fund to this appropriation was not approved. Rather than do this, the Committee has provided the full amount by direct appropriation.

The Committee is pleased with the way the Air Force has responded through its budget office in bringing the proposed construction program more nearly into line with requested appropriation dollars and also in providing the Committee with necessary information in support of the estimates. Reviewing such a massive construction program is a laborious process at best, and requires cooperation all around. The Committee is appreciative of the efforts of all concerned in attempting to improve the military construction budget presentation. As a result of those efforts, the Committee has only a few suggestions to make at the present time.

It is understood, of course, that future military construction programs presented to the Appropriations Committee will be more nearly in line with the requested dollar appropriations to be made available for financing those construction programs. The Committee feels that for the Air Force, its action this year in insisting that not more than 20 to 25 percent of the total program remain unfunded is about right. It is expected that future requests received from the Air Force, including the carryover of unfunded projects from prior years' budget submissions, will be kept within this percentage range.

The Committee was not satisfied with the information available during the hearings for explaining substantial variations in the estimated unit cost for a number of proposed projects. For example, the estimated cost for constructing dormitories for airmen varied from \$1,100 per man at one base to approximately \$4,400 per man at another location, and at the first base, where two separate dormitories were proposed for construction, the unit cost varied from \$1,100 to \$1,600 per man for these two units.

It is realized that the Department of the Air Force is not responsible for the individual project cost estimates contained in the annual military construction request. However, the Air Force is responsible for providing an adequate justification in support of such requests. To conserve the time of the Committee, it is expected that in the future whenever unit costs are not in line with the general average for such facilities, the reasons therefore will be given in the narrative statements accompanying the projects in the budget justifications. It would be helpful to Members of Congress and others interested, if these brief narrative statements could be prepared in such a way so that they also give the essential fiscal elements of the projects being supported. The information given should be limited to unclassified statements and properly edited for possible insertion in the record.

Listed in the following tabulation are the amounts approved by the Committee for Air Force construction programed at installations within continental United States and the several Area Commands overseas:

MILITARY CONSTRUCTION PROGRAMED FOR AIR FORCE INSTALLATIONS, FISCAL
YEAR 1957

CONTINENTAL UNITED STATES

| | |
|---|--------------|
| Air Defense Command: | |
| Buckingham Air Force Base, Fort Myers, Fla..... | \$100, 000 |
| Duluth Municipal Airport, Duluth, Minn..... | 925, 000 |
| Ent Air Force Base, Colorado Springs, Colo..... | 661, 000 |
| Ethan Allen Air Force Base, Burlington, Vt..... | 4, 003, 000 |
| Geiger Field, Spokane, Wash..... | 3, 966, 000 |
| Glasgow Air Force Base, Glasgow, Mont..... | 3, 677, 000 |
| Grand Forks Air Force Base, Grand Forks, N. Dak..... | 19, 752, 000 |
| Grandview Air Force Base, Belton, Mo..... | 1, 433, 000 |
| Greater Pittsburgh Airport, Coraopolis, Pa..... | 843, 000 |
| Greater Portland Area, St. Paul, Oreg..... | 2, 400, 000 |
| Hamilton Air Force Base, Ignacio, Calif..... | 3, 611, 000 |
| K. I. Sawyer Municipal Airport, Marquette, Mich..... | 5, 648, 000 |
| Kinross Air Force Base, Kinross, Mich..... | 1, 783, 000 |
| Klamath Falls Municipal Airport, Klamath Falls, Oreg..... | 1, 025, 000 |
| McChord Air Force Base, Tacoma, Wash..... | 762, 000 |
| McGhee/Tyson Airport, Maryville, Tenn..... | 2, 119, 000 |
| Majors Field, Greenville, Tex..... | 440, 000 |
| Minot Air Force Base, Minot, N. Dak..... | 20, 181, 000 |
| New Castle County Airport, Wilmington, Del..... | 6, 377, 000 |
| Niagara Falls Municipal Airport, Niagara Falls, N. Y..... | 4, 720, 000 |
| Otis Air Force Base, Falmouth, Mass..... | 12, 551, 000 |
| Oxnard Air Force Base, Camarillo, Calif..... | 4, 333, 000 |
| Paine Air Force Base, Everett, Wash..... | 4, 337, 000 |
| Presque Isle Air Force Base, Presque Isle, Maine..... | 8, 737, 000 |
| Richard Bong Air Force Base, Kansasville, Wis..... | 2, 950, 000 |
| Selfridge Air Force Base, Mount Clemens, Mich..... | 6, 474, 000 |
| Sioux City Municipal Airport, Sioux City, Iowa..... | 2, 110, 000 |
| Stewart Air Force Base, Newburgh, N. Y..... | 1, 179, 000 |
| Suffolk County Air Force Base, Westhampton Beach, N. Y..... | 5, 690, 000 |
| Truax Field, Madison, Wis..... | 5, 298, 000 |

CONTINENTAL UNITED STATES—continued

Air Defense Command—Continued

| | |
|---|---------------|
| Wurtsmith Air Force Base, Oscoda, Mich..... | \$3, 744, 000 |
| Youngstown Municipal Airport, Yena, Ohio..... | 2, 189, 000 |
| Yuma County Airport, Yuma, Ariz..... | 3, 878, 000 |
| Various locations..... | 28, 721, 000 |
| Various locations..... | 16, 120, 000 |

| | |
|---------------------------------|---------------|
| Total, Air Defense Command..... | 193, 287, 000 |
|---------------------------------|---------------|

Air Materiel Command:

| | |
|---|--------------|
| Brookley Air Force Base, Mobile, Ala..... | 3, 454, 000 |
| Caribou Air Force Base, Limestone, Maine..... | 64, 000 |
| Deep Creek Air Force Station, Spokane, Wash..... | 99, 000 |
| Fairfield Air Force Station, West Fairfield, Calif..... | 56, 000 |
| Griffiss Air Force Base, Rome, N. Y..... | 32, 326, 000 |
| Hill Air Force Base, Ogden, Utah..... | 1, 339, 000 |
| Kelly Air Force Base, San Antonio, Tex..... | 1, 256, 000 |
| McClellan Air Force Base, Sacramento, Calif..... | 4, 696, 000 |
| Mukilteo Fuel Storage Station, Mukilteo, Wash..... | 4, 000 |
| Norton Air Force Base, San Bernardino, Calif..... | 1, 786, 000 |
| Olmstead Air Force Base, Middletown, Pa..... | 27, 038, 000 |
| Robins Air Force Base, Macon, Ga..... | 3, 515, 000 |
| Searsport Air Force Tank Farm, Searsport, Maine..... | 732, 000 |
| Stony Brook Air Force Station, Holyoke, Mass..... | 56, 000 |
| Tacoma Fuel Storage Station, Tacoma, Wash..... | 129, 000 |
| Tinker Air Force Base, Oklahoma City, Okla..... | 3, 498, 000 |
| Topeka Air Force Station, Topeka, Kans..... | 6, 000 |
| Wilkins Air Force Station, Shelby, Ohio..... | 89, 000 |
| Wright-Patterson Air Force Base, Dayton, Ohio..... | 21, 936, 000 |

| | |
|----------------------------------|---------------|
| Total, Air Materiel Command..... | 102, 079, 000 |
|----------------------------------|---------------|

Air Proving Ground Command:

| | |
|--|--------------|
| Eglin Air Force Base, Valparaiso, Florida..... | 15, 523, 000 |
| Eglin Air Force Base, Auxiliary No. 6, Valparaiso, Fla..... | 742, 000 |
| Eglin Air Force Base, Auxiliary No. 9, Fort Walton, Fla..... | 3, 141, 000 |

| | |
|--|--------------|
| Total, Air Proving Ground Command..... | 19, 406, 000 |
|--|--------------|

Air Research and Development Command:

| | |
|---|--------------|
| Arnold Engineering Development Center, Tullahoma, Tenn..... | 22, 050, 000 |
| CANEL Air Force Plant No. 62, Middletown, Connecticut..... | 30, 139, 000 |
| Cape Canaveral, Pat. No. 1, Cocoa, Florida..... | 7, 820, 000 |
| Edwards Air Force Base, Lancaster, California..... | 3, 420, 000 |
| Eleuthera, Pat. No. 4, Governors Harbor, British West Indies..... | 75, 000 |
| Grand Bahama, Pat. No. 3, W. End Settlement, British West Indies..... | 543, 000 |
| Holloman Air Force Base, Alamogordo, N. Mex..... | 7, 071, 000 |
| Indian Springs Air Force Base, Las Vegas, Nev..... | 1, 377, 000 |
| Kirtland Air Force Base, Albuquerque, N. Mex..... | 7, 922, 000 |
| Laredo Test Site, Laredo, Tex..... | 1, 219, 000 |
| Laurence G. Hanscom, Boston, Mass..... | 7, 560, 000 |
| National Reactor Test Station, Idaho Falls, Idaho..... | 11, 415, 000 |
| Mount Washington Climatic Laboratory, Mount Washington, N. H..... | 588, 000 |
| Patrick Air Force Base, Melbourne, Fla..... | 2, 148, 000 |
| Sacramento Peak, Alamogordo, N. Mex..... | 153, 000 |
| Various locations..... | 64, 000, 000 |
| Headquarters Building, Andrews Air Force Base, Washington, D. C..... | 6, 000, 000 |

| | |
|--|---------------|
| Total, Air Research and Development Command..... | 173, 500, 000 |
|--|---------------|

CONTINENTAL UNITED STATES—continued

| | |
|---|----------------|
| Air Training Command: | |
| Amarillo Air Force Base, Amarillo, Tex..... | \$17, 121, 000 |
| Bryan Air Force Base, Bryan, Tex..... | 1, 288, 000 |
| Craig Air Force Base, Selma, Ala..... | 595, 000 |
| Ellington Air Force Base, Genoa, Tex..... | 4, 673, 000 |
| F. E. Warren Air Force Base, Cheyenne, Wyo..... | 1, 654, 000 |
| Goodfellow Air Force Base, San Angelo, Tex..... | 12, 103, 000 |
| Harlingen Air Force Base, Harlingen, Tex..... | 452, 000 |
| James Connally Air Force Base, Lacy Lakeview, Tex..... | 805, 000 |
| Lackland Air Force Base, San Antonio, Tex..... | 3, 350, 000 |
| Laredo Air Force Base, Laredo, Tex..... | 149, 000 |
| Laughlin Air Force Base, Del Rio, Tex..... | 157, 000 |
| Lowry Air Force Base, Denver, Colo..... | 410, 000 |
| Luke Air Force Base, Litchfield Park, Ariz..... | 4, 066, 000 |
| Mather Air Force Base, Sacramento, Calif..... | 21, 650, 000 |
| McConnell Air Force Base, Wichita, Kans..... | 396, 000 |
| Moody Air Force Base, Valdosta, Ga..... | 1, 579, 000 |
| Nellis Air Force Base, Las Vegas, Nev..... | 3, 536, 000 |
| Perrin Air Force Base, Sherman, Tex..... | 440, 000 |
| Randolph Air Force Base, Universal City, Tex..... | 709, 000 |
| Reese Air Force Base, Lubbock, Tex..... | 4, 063, 000 |
| Scott Air Force Base, Shiloh, Ill..... | 4, 847, 000 |
| Sheppard Air Force Base, Wichita Falls, Tex..... | 17, 861, 000 |
| Stead Air Force Base, Reno, Nev..... | 2, 350, 000 |
| Tyndall Air Force Base, Springfield, Fla..... | 716, 000 |
| Vance Air Force Base, Enid, Okla..... | 1, 226, 000 |
| Williams Air Force Base, Chandler, Ariz..... | 7, 468, 000 |
| Total, Air Training Command..... | 113, 664, 000 |
| Air Academy, Colorado Springs, Colo..... | 77, 401, 000 |
| Total, Air Academy..... | 77, 401, 000 |
| Air University: | |
| Gunter Air Force Base, Montgomery, Ala..... | 272, 000 |
| Maxwell Air Force Base, Montgomery, Ala..... | 1, 698, 000 |
| Total, Air University..... | 1, 970, 000 |
| Continental Air Command: | |
| Beale Air Force Base, Marysville, Calif..... | 9, 760, 000 |
| Brooks Air Force Base, San Antonio, Tex..... | 9, 037, 000 |
| Dobbins Air Force Base, Marietta, Ga..... | 489, 000 |
| Mitchel Air Force Base, Hempstead, N. Y..... | 205, 000 |
| Total, Continental Air Command..... | 19, 491, 000 |
| Continental Air Command—Reserve: | |
| Akron-Canton Airport, Canton, Ohio..... | 2, 472, 000 |
| Andrews Air Force Base, Camp Springs, Md..... | 89, 000 |
| Bakalar Air Force Base, Columbus, Ind..... | 4, 858, 000 |
| Barksdale Air Force Base, Bossier City, La..... | 1, 821, 000 |
| Bates Field, Mobile, Ala..... | 6, 214, 000 |
| Bradley Field, Windsor Locks, Conn..... | 2, 394, 000 |
| Chico Municipal Airport, Chico, Calif..... | 1, 176, 000 |
| Clinton County Air Force Base, Wilmington, Ohio..... | 4, 783, 000 |
| Davis Field, Muskogee, Okla..... | 2, 217, 000 |
| Donaldson Air Force Base, Greenville, S. C..... | 2, 200, 000 |
| Elvin Calendar Naval Air Station, New Orleans, La..... | 852, 000 |
| General Mitchell Field, Milwaukee, Wis..... | 749, 000 |
| Grandview Air Force Base, Grandview, Mo..... | 211, 000 |
| Hill Air Force Base, Ogden, Utah..... | 1, 493, 000 |
| McConnell Air Force Base, Wichita, Kans..... | 2, 015, 000 |
| Niagara Falls Municipal Airport, Niagara Falls, N. Y..... | 307, 000 |
| Paine Air Force Base, Mukilteo, Wash..... | 90, 000 |

CONTINENTAL UNITED STATES—continued

| | |
|---|---------------|
| Continental Air Command—Reserve—Continued | |
| Toledo Express Airport, Toledo, Ohio..... | \$2, 113, 000 |
| Willow Grove Naval Air Station, Willow Grove, Pa..... | 4, 165, 000 |
| Total, Continental Air Command—Reserve..... | 40, 219, 000 |
| Headquarters Command: Bolling Air Force Base, Washington, D. C..... | 279, 000 |
| Total, Headquarters Command..... | 279, 000 |
| Military Air Transport Service: | |
| Andrews Air Force Base, Camp Springs, Md..... | 7, 272, 000 |
| Charleston Air Force Base, Charleston, S. C..... | 5, 090, 000 |
| Dover Air Force Base, Dover, Del..... | 3, 334, 000 |
| McGuire Air Force Base, Wrightstown, N. J..... | 2, 349, 000 |
| Palm Beach Air Force Base, Palm Beach, Fla..... | 2, 036, 000 |
| St. Louis Aeronautical Chart and Information Center, St. Louis, Mo..... | 494, 000 |
| Vint Hill Farms Station, Warrenton, Va..... | 768, 000 |
| Total, Military Air Transport Service..... | 21, 343, 000 |
| Strategic Air Command: | |
| Abilene Air Force Base, Abilene, Tex..... | 1, 658, 000 |
| Altus Air Force Base, Altus, Okla..... | 6, 887, 000 |
| Barksdale Air Force Base, Bossier City, La..... | 1, 615, 000 |
| Bergstrom Air Force Base, Austin, Tex..... | 16, 618, 000 |
| Biggs Air Force Base, El Paso, Tex..... | 1, 982, 000 |
| Carswell Air Force Base, Ft. Worth, Tex..... | 3, 093, 000 |
| Castle Air Force Base, Atwater, Calif..... | 2, 043, 000 |
| Clinton-Sherman Air Force Base, Burns Flat, Okla..... | 9, 006, 000 |
| Columbus Air Force Base, Columbus, Miss..... | 15, 917, 000 |
| Davis-Monthan Air Force Base, Tucson, Ariz..... | 3, 610, 000 |
| Dow Air Force Base, Bangor, Maine..... | 8, 523, 000 |
| Ellsworth Air Force Base, Box Elder, S. Dak..... | 1, 347, 000 |
| Fairchild Air Force Base, Medical Lake, Wash..... | 4, 909, 000 |
| Forbes Air Force Base, Pauline, Kans..... | 1, 146, 000 |
| Gray Air Force Base, Killeen, Tex..... | 23, 000 |
| Greenville Air Force Base, Greenville, Miss..... | 1, 807, 000 |
| Homestead Air Force Base, Homestead, Fla..... | 1, 913, 000 |
| Hunter Air Force Base, Savannah, Ga..... | 1, 131, 000 |
| Lake Charles Air Force Base, Lake Charles, La..... | 1, 266, 000 |
| Lincoln Air Force Base, Lincoln, Nebr..... | 2, 229, 000 |
| Little Rock Air Force Base, Jacksonville, Ark..... | 807, 000 |
| Lockbourne Air Force Base, Lockbourne, Ohio..... | 7, 436, 000 |
| Loring Air Force Base, Limestone, Maine..... | 2, 916, 000 |
| MacDill Air Force Base, Tampa, Fla..... | 3, 626, 000 |
| Malmstrom Air Force Base, Great Falls, Mont..... | 706, 000 |
| March Air Force Base, Riverside, Calif..... | 4, 724, 000 |
| Mountain Home Air Force Base, Mountain Home, Idaho..... | 1, 162, 000 |
| Offutt Air Force Base, Bellevue, Nebr..... | 3, 698, 000 |
| Pinecastle Air Force Base, Taft, Fla..... | 4, 726, 000 |
| Plattsburgh Air Force Base, Plattsburgh, N. Y..... | 4, 035, 000 |
| Portsmouth Air Force Base, Portsmouth, N. H..... | 4, 155, 000 |
| Smoky Hill Air Force Base, Salina, Kans..... | 2, 932, 000 |
| Travis Air Force Base, Fairfield, Calif..... | 8, 558, 000 |
| Turner Air Force Base, Albany, Ga..... | 729, 000 |
| Walker Air Force Base, Roswell, N. Mex..... | 3, 854, 000 |
| Westover Air Force Base, Chicopee Falls, Mass..... | 9, 474, 000 |
| Whiteman Air Force Base, Knob Noster, Mo..... | 470, 000 |
| SAC Special Storage (Hunter Air Force Base)..... | 1, 652, 000 |
| Total, Strategic Air Command..... | 152, 383, 000 |

CONTINENTAL UNITED STATES—continued

| | |
|---|--------------------|
| Tactical Air Command: | |
| Ardmore Air Force Base, Ardmore, Okla..... | \$254, 000 |
| Blytheville Air Force Base, Blytheville, Ark..... | 2, 085, 000 |
| Bunker Hill Air Force Base, Peru, Ind..... | 1, 681, 000 |
| Clovis Air Force Base, Clovis, N. Mex..... | 4, 505, 000 |
| Donaldson Air Force Base, Greenville, S. C..... | 3, 532, 000 |
| England Air Force Base, Alexandria, La..... | 3, 435, 000 |
| Foster Air Force Base, Victoria, Tex..... | 478, 000 |
| George Air Force Base, Adelanto, Calif..... | 2, 398, 000 |
| Langley Air Force Base, Hampton, Va..... | 4, 813, 000 |
| Larson Air Force Base, Moses Lake, Wash..... | 2, 863, 000 |
| Myrtle Beach Municipal Airport, Myrtle Beach, S. C..... | 3, 793, 000 |
| Pope Air Force Base, Fayetteville, N. C..... | 1, 921, 000 |
| Sewart Air Force Base, Smyrna, Tenn..... | 2, 079, 000 |
| Seymour Johnson Air Force Base, Goldsboro, N. C..... | 5, 391, 000 |
| Shaw Air Force Base, Sumter, S. C..... | 4, 647, 000 |
| Wendover Air Force Base, Utah, Utah..... | 67, 000 |
| Total, Tactical Air Command..... | 43, 942, 000 |
| Various TACAN..... | 1, 160, 000 |
| Various locations, special..... | 1, 240, 000 |
| Aircraft control and warning..... | 148, 458, 000 |
| Access roads..... | 7, 142, 000 |
| Title VIII housing..... | 18, 738, 000 |
| Land acquisition, urgent requirements..... | 200, 000 |
| Construction program planning..... | 35, 503, 000 |
| Minor construction..... | 20, 000, 000 |
| Total, continental United States and miscellaneous..... | 1, 191, 405, 000 |
| Less anticipated reimbursements..... | —3, 500, 000 |
| Total..... | \$1, 187, 905, 000 |

OUTSIDE CONTINENTAL UNITED STATES

| | |
|---|--------------------|
| Alaskan Air Command..... | 32, 202, 000 |
| Caribbean Air Command..... | 163, 000 |
| Far East Air Forces..... | 26, 716, 000 |
| Military Air Transport Service..... | 21, 738, 000 |
| Northeast Air Command..... | 70, 792, 000 |
| Strategic Air Command..... | 25, 958, 000 |
| USAFE, Atlantic Area..... | 4, 015, 000 |
| USAFE, Middle East..... | 30, 165, 000 |
| USAFE, Spain..... | 37, 185, 000 |
| USAFE, United Kingdom..... | 25, 751, 000 |
| Various sites..... | 26, 366, 000 |
| Various TACAN..... | 526, 000 |
| Aircraft control and warning..... | 102, 000, 000 |
| Total, outside continental United States..... | 403, 577, 000 |
| Less application of Spanish pesetas..... | —8, 500, 000 |
| Total..... | 395, 077, 000 |
| Total, Air Force..... | \$1, 582, 982, 000 |

As stated previously, the Committee has made only a small reduction of \$16,896,000 affecting projects in addition to the \$561,800,000 in specific projects eliminated by the Air Force from the initial overall construction program in accordance with Committee instructions. Comments regarding specific changes made by the Committee and instructions or suggestions for further action by the Department of the Air Force and others are contained in the following paragraphs.

The Committee considered eliminating projects for construction at Talos guided missile launching sites, pending a decision by the Secretary of Defense regarding the apparent interservice conflict over this phase of the air defense program, in conformity with the recent action of the Senate Armed Services Committee on the authorizing legislation. However, in order to expedite the settlement of this complex problem and avoid any undue delay in the air defense build-up the projects have been left in the approved program for possible funding pending a final decision regarding authorization. Nevertheless, and irrespective of the authorizing legislation, it is expected that a decision will be made as soon as possible, regarding the indicated interservice conflict, along the lines discussed in a preceding statement on the ground-to-air guided missile program.

The request for the Air Academy at Colorado Springs has been reduced by \$5,433,000, since specific items in this project for that amount were approved for earlier action by letter. This earlier action was taken for the purpose of avoiding unnecessary delays in utility installation and site preparation work.

The Air Force construction program, as originally presented to the Committee, included \$6,000,000 for a proposed Air Research and Development Command Headquarters building to be constructed at a location to be determined. During the course of the hearings, the Secretary of the Air Force notified the Committee that in accordance with the terms of Public Law 161, 84th Congress, 1st Session, he had decided that the headquarters building should be constructed at the Andrews Air Force Base near Washington, D. C. While persuasive arguments were presented in support of this decision, the Committee still has some doubt that the immediate vicinity of the Nation's Capital is the best location for command headquarters of this type. The Committee would have preferred that another location have been selected. However, since the decision was obviously made after considerable study had been given to the problem, the project has been approved somewhat reluctantly.

For over a year a decision has been pending in the Bureau of the Budget regarding the construction of a hospital at the Lincoln Air Force Base or as an alternative the conversion of an existing Veterans' Hospital in the Lincoln, Nebraska, area for joint use by the Air Force and Veterans. Hospital facilities are badly needed for Air Force personnel at this base. Yet the matter has been waiting a firm decision for over a year. Last year, and again this year, the Committee was requested to approve the construction of a hospital at this site on a tentative basis, pending a final determination as to whether or not the Veterans' facility would be converted to joint use. Last year, the Committee eliminated this item with the following statement:

Funds for hospital facilities at the Lincoln Air Force Base have been deleted pending a decision regarding use of the existing Veterans' Hospital near this base.

Again this year, the Committee is eliminating the hospital project from the program with reluctance but in the hope that such action will focus attention on the need for an early decision in this matter. If officials in the respective agencies working on this problem cannot reach a decision, then higher authority, probably the White House, should immediately step in and resolve the question.

In the overseas portion of the program, the Committee has eliminated \$9,236,000 from projects proposed for construction in the United Kingdom. This action will postpone on a priority basis construction of a number of central heating plants at various locations.

In the Far East area, the Committee notes that some fairly expensive individual family housing units are planned for construction at the Naha Air Force Base. It is suggested that the possibility of converting this housing to multiple family units be fully explored before the work is undertaken.

The Committee understands that a much needed recreational facility for Wheeler Air Force Base may be added to the pending Military Construction Authorization Bill, H. R. 9893. If this is done, the Committee expects that the project will be undertaken within the total program approved for that area.

In a number of areas throughout the world, treaties affecting existing base rights are under consideration or will soon be subject to review with the nations involved. The Committee feels that additional funds should not be firmly committed for further construction in these areas until the base rights are reasonably secure. It is certainly not unreasonable to expect the United States to protect its rights in connection with these bases to the fullest extent possible, compatible, of course, with the sovereign rights of each of the nations involved.

Comparative statement of budget estimates and amounts recommended in the bill

| H. Doc. No. | Department or activity | Budget estimates | Recommended in bill | Bill compared with estimates |
|-------------|--|---|---|--|
| 403 | CENTRAL INTELLIGENCE AGENCY Construction..... | \$49, 000, 000 | \$49, 000, 000 | |
| 318 | DEPARTMENT OF DEFENSE—MILITARY FUNCTIONS INTERSERVICE ACTIVITIES Loran Stations..... | 5, 450, 000 | 5, 450, 000 | |
| 318 | DEPARTMENT OF THE ARMY Military construction, Army..... | ¹ (193, 000, 000) | ¹ (193, 000, 000) | |
| 318 | DEPARTMENT OF THE NAVY Military construction, Navy..... | 165, 000, 000 ² (235, 000, 000) | 165, 000, 000 ² (235, 000, 000) | |
| 318 and 373 | DEPARTMENT OF THE AIR FORCE Military construction, Air Force..... | 871, 000, 000 ³ (357, 000, 000) | 1, 228, 000, 000 | + \$357, 000, 000 (- 357, 000, 000) |
| | Total, military construction..... | 1, 041, 450, 000 | 1, 398, 450, 000 | + 357, 000, 000 |
| | Total, Chapter III..... | 1, 090, 450, 000 | 1, 447, 450, 000 | + 357, 000, 000 |

¹ To be derived by transfer from the "Army Stock Fund."

² \$200,000,000 to be derived by transfer from the "Navy Stock Fund" and \$35,000,000 to be derived by transfer from the "Marine Corps Stock Fund."

³ To be derived by transfer from the "Army Stock Fund." In lieu of this transfer the Committee recommends rescission of this amount.

CHAPTER IV

SURCOMMITTEE

OTTO E. PASSMAN, Louisiana, Chairman

J. VAUGHAN GARY, Virginia
JOHN J. ROONEY, New York
CLARANCE CANNON, Missouri
ANTONIO M. FERNANDEZ, New Mexico
HENDERSON LANHAM, Georgia
WILLIAM H. NATCHER, Kentucky
WINFIELD K. DENTON, Indiana

JOHN TABER, New York
RICHARD B. WIGGLESWORTH, Massachusetts
IVOR D. FENTON, Pennsylvania
GERALD R. FORD, Jr., Michigan
T. MILLET HAND, New Jersey

FOREIGN OPERATIONS

DEPARTMENT OF THE ARMY, CIVIL FUNCTIONS

Government and relief in occupied areas.—There is included in the bill \$2,350,000 for this item. The Ryukyu Islands are the remaining responsibility under this appropriation. Under the treaty of peace with Japan, the United States is empowered to continue to exercise all powers of administration, legislation, and jurisdiction over the territory of the Ryukyu Islands. A system of military bases and other installations pertinent to the defense of the Pacific area has been developed in the islands. Since these are of critical strategic importance to the security of the free world, the above amount is recommended by the Committee.

EXPORT-IMPORT BANK

Administrative expense limitation.—The Committee has approved the budget request that not to exceed \$1,670,000 of the funds of the Export-Import Bank of Washington shall be available for all administrative expenses of the bank for the coming year. The amount allowed is \$170,000 over the funds authorized for the current fiscal year. The Committee was advised that the Bank's operations are expanding because the foreign market is changing from a seller's to a buyer's market, resulting in more sales on credit and because of the increase in investment for economic development in many countries.

Comparative statement of budget estimates and amounts recommended in the bill

| H. Doc. No. | Department or activity | Budget estimates | Recommended in bill | Bill compared with estimates |
|-------------|--|------------------|---------------------|------------------------------|
| | FOREIGN OPERATIONS | | | |
| | DEPARTMENT OF THE ARMY—CIVIL FUNCTIONS | | | |
| 256 | Government and relief in occupied areas..... | \$2, 380, 000 | \$2, 350, 000 | —\$30, 000 |
| | EXPORT-IMPORT BANK | | | |
| 256 | Administrative expense limitation..... | (1, 670, 000) | (1, 670, 000) | |
| | Total, Chapter IV..... | 2, 380, 000 | 2, 350, 000 | —30, 000 |

CHAPTER V

SUBCOMMITTEE

GEORGE W. ANDREWS, Alabama, *Chairman*

GEORGE H. MAHON, Texas
HARRY R. SHEPPARD, California
J. VAUGHAN GARY, Virginia
LOUIS C. RABAUT, Michigan
JOHN F. SHELLEY, California

IVOR D. FENTON, Pennsylvania
FREDERIC R. COUDERT, Jr., New York
EARL WILSON, Indiana
BENJAMIN F. JAMES, Pennsylvania

GENERAL GOVERNMENT MATTERS

EXECUTIVE OFFICE OF THE PRESIDENT

BUREAU OF THE BUDGET

Salaries and expenses.—The Committee considered a supplemental estimate of \$465,000 for fiscal year 1957, and recommends the appropriation of \$375,000, a reduction of \$30,000.

The communication from the President (H. Doc. No. 400), stated:

As explained in my message to the Congress of May 10, 1956, [H. Doc. No. 401] *the proposed appropriation represents a necessary step in carrying out the recommendations for further improvement in executive branch budgeting, accounting, and management generally which were made by the Commission on Organization of the Executive Branch of the Government—* [Italic supplied.]

In the hearing on the request before the Committee, the Director of the Bureau of the Budget submitted a thorough analysis of the recommendations of the Commission on Organization of the Executive Branch of the Government (see page 855 of the Hearings). The position of the Administration was stated, and the analysis indicated that only relatively minor recommendations of the Commission were subject to either further study or objection by the Bureau.

COST-TYPE BUDGET

The recommendations acceptable to the Administration, which form the basis for the pending estimate, embrace the entire field of the Federal fiscal structure, from preliminary estimating through accounting and final reporting. Included in these recommendations are those which call for extension of the use of cost-type budgets based upon accrued expenditure accounting. There has been a gradual increase, over the past five years, in the number of activities of the Government whose accounts and/or budgets are on a cost basis. It was testified that the current recommendation does not require implementing legislation, and can be accomplished without any basic change in the present method of appropriating funds. Continuation of this evolu-

tion, as to significant appropriation items, is recommended and approved by the Committee.

In conjunction with the increase in Bureau staff in the accounting field, the Committee wishes to suggest that the Joint Accounting Improvement Program might well be re-examined with a view to establishing (either by mutual agreement, or through appropriate legislation) a single director for the program, with a degree of authority sufficient to insure that the Program be revitalized and pursued aggressively.

RELATED RECOMMENDATIONS

Other recommendations endorsed by the Administration which can be accomplished without legislation, or which are not within the purview of the Committee, or which otherwise do not significantly affect the present appropriating process include:

1. Expand the management and budgetary functions of the Bureau of the Budget.
2. Simplify and improve budget classifications.
3. Synchronize organization structures, budget classifications, and accounting systems.
4. Establish staff Office of Accounting in Bureau of the Budget.
5. Use of the comptroller organization within principal Federal agencies and major subdivisions.
6. Simplify the allotment system.
7. Simplify methods of handling claims (H. R. 9593, establishing simplified system, now in conference).
8. Authorize relief for accountable officers under certain conditions. (Legislation approved Aug. 9 and 11, 1955, Public Laws 334 and 365).
9. Simplify summary central accounts and reports for the Government as a whole.

ANNUAL ACCRUED EXPENDITURE BUDGETING

The principal remaining recommendation of the Commission is adoption of a system of appropriating on an annual accrued expenditure basis. This is a significant departure from present procedures for the bulk of Governmental activities.

As a corollary to the system of accrued expenditure appropriation, the Administration proffers the admittedly debatable concept of contract authority for programs which extend beyond one fiscal year. The Committee has repeatedly rejected such proposals and elects to express again its emphatic objection to the use of contract authority, a device tending to lull the Congress and the public into accepting as mere "authority" a program which, if presented as an appropriation in full, might be summarily dismissed. Like installment buying, it would become easier to acquire programs of impressive appearance but, when payment became due, the unfortunate taxpayer very likely would fare even more poorly. The Committee has had unhappy experience with a type of authority implicit in appropriations for Civil Functions—Department of the Army, and for the Bureau of Reclamation, illustrated on one occasion this year by the ease of adoption of an appropriation item in the order of \$1,000,000 for a project the ultimate cost of which will be in excess of \$1,000,000,000.

Appropriations, under the accrued expenditure system, would be in effect limitations on annual expenditures. The contention that money

can be saved by a combination of such appropriations and contract authority is a snare and a delusion. If, for example, an aircraft carrier is approved for construction under a contract authorization of \$200,000,000 (and assuming it is constructed with the \$200,000,000), total appropriations must and will be \$200,000,000. The fact that, under contract authority, the appropriation may be only \$5,000,000 in the first year in no way alters the inevitable. Under the present one-time total appropriations system, the Congress makes available the total funds required, enabling the Executive Branch to plan its operations more systematically and in a proper businesslike manner. The Congress, however, reserves to itself its privilege of review with the attendant right and ability to rescind appropriations for those projects or programs no longer desirable or necessary.

ESTIMATED SAVINGS

The Committee wishes to point out, in passing, the dangers of arbitrary and unfounded assumptions as to the value of revisions in financial management and accounting systems per se. The Commission on Organization of the Executive Branch of the Government quoted its Task Force claiming savings "from improved financial management—to amount to 4 billions of dollars". Many well intentioned persons, corporations and associations have spent much time and money bombarding the Congress and the public to effect these savings. No witness appeared before the Committee during consideration of the 1957 Budget request to point out, nor could the Director of the Bureau of the Budget at the present hearing identify, any part of these "savings". It is preposterous to assert that a mere change in recordkeeping, unaccompanied by specific reductions in appropriations, can result in any appreciable savings, let alone such a vast sum as \$4,000,000,000.

The Committee is fearful that forcing the entire Federal fiscal structure to the accrued expenditure concept of appropriating is a professional accountant's dream that may well become the taxpayer's nightmare. In approving \$375,000 of the pending estimate for the Bureau, the Committee is therefore approving the strengthening of the staff of the Bureau of the Budget, but without subscribing to the recommendations of the Commission on Organization of the Executive Branch of the Government in their entirety.

COMMISSION ON GOVERNMENT SECURITY

Salaries and expenses.—The Committee recommends appropriation of \$600,000, a reduction of \$65,000 in the budget request, for the Commission. This amount supplements the amount of \$250,000 contained in the Legislative Appropriation Act, 1956, and the Second Supplemental Appropriation Act, 1956, and is made available for the fiscal year 1957. The Act of August 9, 1955 (Public Law 304, 84th Congress) requires the Commission to render a final report by December 31, 1956, on all matters pertaining to legislative and executive actions in the field of Government employee and government-contractor employee security including law, order, regulation, operations thereunder, and recommendation for legislation designed to bring all such matter into agreement with the Congressional policy established by Section 1 of the said Act.

Comparative statement of budget estimates and amounts recommended in the bill

| H. Doc. No. | Department or activity | Budget estimates | Recommended in bill | Bill compared with estimates |
|-------------|---|------------------|---------------------|------------------------------|
| 400 | EXECUTIVE OFFICE OF THE PRESIDENT BUREAU OF THE BUDGET Salaries and expenses----- | \$405, 000 | \$375, 000 | — \$30, 000 |
| 403 | INDEPENDENT OFFICE COMMISSION ON GOVERNMENT SECURITY Salaries and expenses----- | 665, 000 | 600, 000 | — 65, 000 |
| | Total, Chapter V----- | 1, 070, 000 | 975, 000 | — 95, 000 |

CHAPTER VI

SUBCOMMITTEE

ALBERT THOMAS, Texas, *Chairman*

SIDNEY R. YATES, Illinois

JOHN PHILLIPS, California

JOE L. EVINS, Tennessee

CHARLES W. VURSELL, Illinois

EDWARD P. BOLAND, Massachusetts

HAROLD C. OSTERTAG, New York

INDEPENDENT OFFICES

GENERAL SERVICES ADMINISTRATION

Operating expenses, Public Buildings Service.—The bill contains the budget estimates of \$1,450,000 for fiscal year 1956, and \$3,550,000 for fiscal year 1957, to finance the cost of wage board increases which have recently been granted to certain General Services Administration employees throughout the United States, and for making payments in lieu of taxes to proper taxing authorities as required by Public Law 388, 84th Congress.

The supplemental amount in the bill for 1956 includes \$150,000 for wage board increases that have been granted since February 12, 1956, a previous supplemental having provided for increases granted through that date, and \$1,300,000 for payments in lieu of taxes for the tax year 1955 on certain former RFC properties now under the control of the General Services Administration.

The additional amount in the bill for fiscal year 1957 includes \$2,250,000 for financing the cost of wage board increases in 1957 granted during fiscal year 1956, and \$1,300,000 for payments in lieu of taxes for the tax year 1956. The 1957 budget estimates previously considered by the Congress for the Public Buildings Service did not include these additional costs.

Acquisition of land, District of Columbia.—The bill contains \$150,000, a reduction of \$150,000 in the budget estimate, for initiating condemnation proceedings to obtain certain land now in private ownership in square 62 in the District of Columbia adjacent to the site of the proposed extension of the State Department building. Acquisition of the properties is strongly supported by the State Department for security reasons. After the Government obtains title it is proposed that it make certain exchanges of land with other owners of property in the block to permit future widening of streets in the area around the State Department buildings. The bill places responsibility for terms and conditions relating to such exchanges of properties in the Administrator of the General Services Administration.

Additional court facilities.—The unobligated balance for this purpose in the Supplemental Appropriation Act, 1955, is continued available until June 30, 1957, as recommended in the budget estimate. This will allow an additional year for completing the court facilities for twenty-nine judges as contemplated in the original appropriation. The start on facilities for two judges has been delayed pending ap-

pointment of the judges and the space requirements at the third location where facilities are yet to be started, are expected to be determined early in fiscal year 1957.

United States post office and courthouse, Nome, Alaska.—The bill includes the budget estimate of \$200,000 for post office and courthouse facilities at Nome, Alaska, which is in addition to \$1,100,000 previously appropriated for this purpose. The bids on the general contract, which have recently been opened, exceeded earlier estimates of cost and the amount available, and the additional amount recommended is required so that construction may get underway during this building season.

Expenses, general supply fund.—The bill contains \$200,000, a reduction of \$200,000 in the budget estimate, to permit the General Services Administration to continue to pay for leased stores warehouse space instead of moving into Government-owned space as proposed in the original 1957 budget estimate. It has not been possible to obtain other Government-owned space to date, but the agency should continue vigorously its efforts to obtain space in Government-owned buildings.

General supply fund.—The bill contains \$8,000,000 to increase the capital of the general supply fund, which is a reduction of \$1,000,000 in the budget estimate. The Independent Offices Appropriation Act, 1957, provides an increase of \$10,000,000 in such capital fund, and the amount in the bill increases the total capital to \$65,700,000. Such an increase is needed for financing the increasing amount of business in the stores system.

HOUSING AND HOME FINANCE AGENCY

Public Housing Administration, annual contributions.—The bill provides \$450,000, a reduction of \$850,000 in the budget estimate, for payments to local public housing authorities on projects where annual contribution payments fall due toward the end of fiscal year 1956. Since submission of the \$1,300,000 budget estimate the Public Housing Administration informed the Committee that subsidy payments on six projects originally scheduled for payment in fiscal year 1956 have been transferred to fiscal year 1957. This accounts for \$819,451 of the reduction and does not involve a corresponding increase in requirements for 1957 since the 1957 budget already includes funds for payments on the six projects.

NATIONAL ADVISORY COMMITTEE FOR AERONAUTICS

Salaries and expenses.—The bill includes the supplemental budget estimate for \$789,000 to provide for the cost during fiscal year 1957 of wage board increases granted in the months of April and June, 1956, for certain employees in the NACA laboratories. Such increases became effective subsequent to the submission of the Budget for 1957.

NATIONAL SCIENCE FOUNDATION

Synthetic rubber research and development.—The bill makes available \$500,000 of prior year funds for the fiscal year 1957 for the synthetic rubber research program transferred to the National Science Foundation from the Federal Facilities Corporation on July 1, 1955. The unobligated balance in excess of such amount, estimated at \$56,000, is returned to the Treasury as of June 30, 1956.

The funds provided are for transitional research grants to university and institute research scientists who are engaged in synthetic rubber research, and for the cost of maintenance of the Government laboratories at Akron, Ohio, which ceased operations on June 30, 1956. A proposal is pending for disposal of the laboratories.

The Foundation plans to continue to support a new and expanded program of basic high polymer research in universities through the regular research programs of the Foundation.

Comparative statement of budget estimates and amounts recommended in the bill

| H. Doc. No. | Department or activity | Budget estimates | Recommended in bill | Bill compared with estimates |
|-------------|---|------------------|---------------------|------------------------------|
| | GENERAL SERVICES ADMINISTRATION | | | |
| 403 | Operating expenses, Public Buildings Service, 1956----- | \$1, 450, 000 | \$1, 450, 000 | ----- |
| 403 | Operating expenses, Public Buildings Service, 1957----- | 3, 550, 000 | 3, 550, 000 | ----- |
| 403 | Acquisition of land, District of Columbia----- | 300, 000 | 150, 000 | -\$150, 000 |
| 403 | Additional court facilities----- | (¹) | (¹) | ----- |
| 420 | United States post office and courthouse, Nome, Alaska----- | 200, 000 | 200, 000 | ----- |
| 403 | Expenses, general supply fund----- | 400, 000 | 200, 000 | -200, 000 |
| 403 | General supply fund----- | 9, 000, 000 | 8, 000, 000 | -1, 000, 000 |
| | Total, General Services Administration----- | 14, 900, 000 | 13, 550, 000 | -1, 350, 000 |
| | HOUSING AND HOME FINANCE AGENCY | | | |
| 403 | Public Housing Administration, annual contributions----- | 1, 300, 000 | 450, 000 | -850, 000 |
| | NATIONAL ADVISORY COMMITTEE FOR AERONAUTICS | | | |
| 403 | Salaries and expenses----- | 789, 000 | 789, 000 | ----- |
| | NATIONAL SCIENCE FOUNDATION | | | |
| 403 | Synthetic rubber research and development----- | (¹) | (²) | ----- |
| | Total, Chapter VI----- | 16, 989, 000 | 14, 789, 000 | -2, 200, 000 |

¹ Unobligated balances continued available until June 30, 1957.

² \$500,000 of the unobligated balance continued available until June 30, 1957.

CHAPTER VII

SUBCOMMITTEE

MICHAEL J. KIRWAN, Ohio, *Chairman*

W. F. NORRELL, Arkansas

ALFRED D. SIEMINSKI, New Jersey

DON MAGNUSON, Washington

BEN F. JENSEN, Iowa

IVOR D. FENTON, Pennsylvania

ERRETT P. SCRIVNER, Kansas

DEPARTMENT OF THE INTERIOR

OFFICE OF THE SECRETARY

Office of Oil and Gas.—The budget estimate of \$100,000 is recommended. A recent decision of the Attorney General requires that this Office assume certain defense planning responsibilities previously carried out by industry committees at no cost to the Government.

BUREAU OF LAND MANAGEMENT

Construction.—The Committee has allowed the budget estimate of \$100,000 for the construction of campsites in Alaska as authorized by Public Law 507, approved May 4, 1956. This amount will finance camping facilities at 28 locations along the most traveled highways to serve as a fire prevention measure and to provide needed accommodations for the increasing number of visitors.

VIRGIN ISLANDS CORPORATION

Revolving fund.—The Committee has approved an additional amount of \$125,000 for loans, a reduction of \$425,000 in the budget request. The amount recommended by the Committee together with the balance of \$370,000 presently available will provide a total of \$495,000 for new loans. After making provision for two loans recently pledged by the Corporation and a pending application by the Virgin Isle Hotel, a balance of \$55,000 will be available. This is believed adequate for meeting additional new small loan requirements.

INDEPENDENT OFFICES

DISTRICT OF COLUMBIA AUDITORIUM COMMISSION

Salaries and expenses.—The budget estimate of \$150,000 has been recommended by the Committee for the formulation of plans for the construction of a national civic auditorium in the District of Columbia as authorized by the act of July 1, 1955 (Public Law 128). The act of April 27, 1956 (Public Law 491), extended until January 31, 1957, the time allowed the District of Columbia Auditorium Commission to submit its report and recommendations to the President and the Congress. The amount allowed will permit the Commission to complete the planning by this deadline, including recommendations as to the design, location, and financing of the auditorium.

Comparative statement of budget estimates and amounts recommended in the bill

| H. Doc. No. | Department or activity | Budget estimates | Recommended in bill | Bill compared with estimates |
|-------------|--|------------------|---------------------|------------------------------|
| | DEPARTMENT OF THE INTERIOR | | | |
| | OFFICE OF THE SECRETARY | | | |
| 403 | Office of Oil and Gas..... | \$100, 000 | \$100, 000 | |
| | BUREAU OF LAND MANAGEMENT | | | |
| 403 | Construction..... | 100, 000 | 100, 000 | |
| | VIRGIN ISLANDS CORPORATION | | | |
| 403 | Revolving fund..... | 550, 000 | 125, 000 | -\$425, 000 |
| | Total, Department of Interior..... | 750, 000 | 325, 000 | - 425, 000 |
| | INDEPENDENT OFFICES | | | |
| | DISTRICT OF COLUMBIA AUDITORIUM COMMISSION | | | |
| 403 | Salaries and expenses..... | 150, 000 | 150, 000 | |
| | Total, Independent offices..... | 150, 000 | 150, 000 | |
| | Total, Chapter VII..... | 900, 000 | 475, 000 | - 425, 000 |

CHAPTER VIII

SUBCOMMITTEE

JOHN E. FOGARTY, Rhode Island, *Chairman*

ANTONIO M. FERNANDEZ, New Mexico
HENDERSON LANHAM, Georgia
WINFIELD K. DENTON, Indiana

JOHN TABER, New York
T. MILLET HAND, New Jersey
BEN F. JENSEN, Iowa

EXECUTIVE OFFICE OF THE PRESIDENT

PRESIDENT'S COMMITTEE ON EDUCATION BEYOND THE HIGH SCHOOL

In March, 1956 the President appointed a committee to study problems in the field of higher education and, to facilitate these studies, to sponsor regional and state meetings on this subject. The program of the Committee closely parallels that of the White House Conference on Education authorized by Public Law 530, 83d Congress.

The Committee is in wholehearted agreement that a serious problem exists with regard to education beyond the high school. The Committee does not presume to pass on the question of whether or not the program proposed is the best way of attacking the problem. This question is one that should be analyzed and passed on by the proper legislative committees. It was not until several days after the hearing on this subject by the Committee on Appropriations, and three months after the President's Committee was set up, that proposed legislation was submitted to the legislative committee. The long delay on the part of the Executive Branch in submitting a legislative proposal in this field is, in the opinion of this Committee, inexcusable.

The request that funds for the continuation of the President's Committee and its program be included in the bill was obviously not in order. Such shortcutting of the legislative processes cannot be condoned and the request has been denied. Furthermore, since there is no law authorizing the President's Committee, the inclusion of such an item in the bill would be contrary to the rules of the House of Representatives. The financing of this activity from the appropriation "Emergency fund for the President, national defense" is just as obviously not in order. It is especially difficult to understand why this method of financing was employed in view of the assurances the Committee has received, from both Budget Bureau Director Dodge and his successor Director Hughes, regarding the proper use of these emergency funds. Pertinent quotations from their testimony is contained on pages 354 and 355 of the hearings on this bill.

DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

PUBLIC HEALTH SERVICE

Requests were made to supplement several appropriations to cover mandatory pay costs and uniform allowances under recently enacted legislation or not foreseeable at the time the regular annual budget was prepared. All of these requests were approved in full except for decreases from the estimates volunteered informally by the Public Health Service subsequent to the hearings. These decreases are all in items for 1956 and were made on the basis that later obligation estimates indicated the amount requested would not be needed. A direct appropriation is recommended for each rather than transferring funds from other appropriations as was requested in several instances. It was suggested that transfers be made from the appropriation "Grants to States for poliomyelitis vaccination" since a recent reduction in the price of vaccine will result in an estimated surplus of over \$4,000,000 in this account. It appears that the more clean-cut method is to make direct appropriations where funds are needed and rescind those appropriated funds that are not needed and it is so recommended in the bill. The rescission of \$4,000,000 will in no way affect the operation of the polio vaccination program. Action on each of the other requests is set forth below.

Communicable diseases.—The request for \$540,000 was approved. This amount includes \$60,000 for mandatory pay costs under Public Law 497 and \$480,000 for additional epidemiological and diagnostic work in connection with the poliomyelitis surveillance program.

Disease and sanitation investigations and control, Territory of Alaska; and Construction, mental health facilities, Territory of Alaska.—Both the request for \$25,000 for a survey of the need for construction of mental health facilities in Alaska and the request for \$500,000 for such construction have been denied without prejudice for the reason that authorizing legislation has not yet been enacted.

Grants for hospital construction.—The bill contains language which will have the effect of rescinding any appropriated funds for this program that are not obligated within two years after they were made available. It has been repeatedly testified before the Committee that these funds are available for only two fiscal years and everyone connected with the program, including the State agencies that receive these grants, has been proceeding on this assumption. Recently, however, the General Accounting Office has stated that these funds are available indefinitely until expended. The language in this bill simply places these funds on the basis that, until very recently, has been accepted by all concerned since the time the original Hill-Burton Act was passed, inasmuch as that Act provides that allotments to the States are available for a two-year period only.

Hospitals and medical care.—The request for \$1,225,000 has been approved. This will provide \$1,200,000 for mandatory pay and uniform allowances under recently enacted legislation, and \$25,000 to settle claims resulting from residential construction performed by patients at the Carville, Louisiana, hospital at their own expense.

Salaries and expenses.—The bill includes \$20,000 requested for mandatory pay and uniform expenses under recently enacted legislation and \$700,000 for a national health study under legislation that was passed during this session of Congress. The request for the latter purpose was \$780,000 but since these funds will not be available until a part of the fiscal year 1957 has passed, the Committee has reduced the request by \$80,000.

Comparative statement of budget estimates and amounts recommended in the bill

| H. Doc. No. | Department or activity | Budget estimates | Recommended in bill | Bill compared with estimates |
|-------------|---|------------------|---------------------|------------------------------|
| 403 | EXECUTIVE OFFICE OF THE PRESIDENT President's Committee on Education Beyond the High School. DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE | \$300, 000 | | -\$300, 000 |
| 403 | PUBLIC HEALTH SERVICE Assistance to States, general: | | | |
| | 1956----- | 1 (11, 000) | \$11, 000 | + 11, 000 |
| | 1957----- | 90, 000 | 90, 000 | |
| 403 | Veneral disease: | | | |
| | 1956----- | 1 (9, 900) | | |
| | 1957----- | 55, 000 | 55, 000 | |
| 403 | Tuberculosis: | | | |
| | 1956----- | 1 (6, 600) | | |
| | 1957----- | 35, 000 | 35, 000 | |
| 403 | Communicable diseases: | | | |
| | 1956----- | 1 (10, 800) | | |
| | 1957----- | 540, 000 | 540, 000 | |

| | | | | | |
|-----|--|--------------|-------------|------------|--|
| 403 | Hospitals and medical care: | | | | |
| | 1956 | 1 (268, 500) | 268, 500 | + 268, 500 | |
| | 1957 | 1, 225, 000 | 1, 225, 000 | | |
| 403 | Foreign Quarantine Service: | | | | |
| | 1956 | 1 (8, 000) | | | |
| | 1957 | 70, 000 | 70, 000 | | |
| 403 | Indian health activities: | | | | |
| | 1956 | 1 (25, 700) | | | |
| | 1957 | 650, 000 | 650, 000 | | |
| 403 | Microbiology activities, 1956 | 1 (8, 800) | | | |
| 403 | Disease and sanitation investigations and control, Territory of Alaska | 25, 000 | | - 25, 000 | |
| 403 | Construction, mental health facilities, Territory of Alaska | 500, 000 | | - 500, 000 | |
| 403 | Salaries and expenses | 800, 000 | 720, 000 | - 80, 000 | |
| | Total, Chapter VIII | 4, 290, 000 | 3, 664, 500 | - 625, 500 | |

1 Authority was requested to transfer this amount from other appropriations.

CHAPTER IX

SUBCOMMITTEE

JOHN J. ROONEY, New York, *Chairman*

PRINCE H. PRESTON, Georgia
ROBERT L. F. SIKES, Florida
DON MAGNUSON, Washington

FREDERIC R. COUDERT, Jr., New York
FRANK T. BOW, Ohio
CLIFF CLEVINGER, Ohio

DEPARTMENT OF STATE

Extension and remodeling, State Department building.—The sum of \$1,000,000 was provided in The Supplemental Appropriation Act, 1956, and \$800,000 in The Second Supplemental Appropriation Act, 1956, for design and planning work for the extension and remodeling of the existing State Department building here in the District of Columbia. There is included in this bill the additional sum of \$44,920,000, a reduction of \$10,680,000 in the amount of the budget estimates for this item. The Committee was advised by the Department of State that the reduction should in no way delay or alter plans for the construction of the building since the requested additional funds would not be obligated during fiscal year 1957. The estimated total cost of the project is \$57,400,000. The Committee directs that such amount be considered the ceiling on costs of this project, and that every effort be made to reduce same in keeping with the needs of the Department.

The new structure, together with the present building is designed to accommodate all the Washington staff of the State Department, including the International Cooperation Administration, in a single building, rather than scattered, as at present, among 29 separate buildings.

The Committee was advised that the estimated savings to the United States Government by housing the Department of State in one building instead in scattered buildings as at present would be \$2,116,041 per annum but was amazed to discover that no present estimate of future savings as a result of the need for fewer employees had been computed by the Department. It is expected that such an estimate will be furnished the Committee in the near future.

International Fisheries Commissions.—The Committee recommends the full amount of the budget estimates, \$620,000, to continue and expand, on a joint international basis with Canada, the sea lamprey control and research activities conducted since 1947 by the Fish and Wildlife Service of the Department of the Interior.

The Committee was advised that over the past several years the parasitic sea lamprey has spread through the Great Lakes and has all but destroyed the trout population in Lakes Huron and Michigan. In Lake Superior the trout population is falling off rapidly due to the spread of the sea lamprey. The loss to the United States and Canada in trout and other valuable fish is presently estimated to be \$5,000,000 annually.

Vatican City claims.—The Committee recommends the full amount of the budget estimate (\$964,200) for the payment of claims for damages to properties of the Vatican City during World War II, as authorized by Public Law 656, 84th Congress.

THE JUDICIARY

COURTS OF APPEALS, DISTRICT COURTS AND OTHER JUDICIAL SERVICES

Administrative Office of the United States Courts.—The request for \$113,500 to pay for the rental and alteration of commercial office and warehouse space in the District of Columbia to accommodate the larger part of the personnel and operations of the Administrative Office of the United States Courts outside of the Supreme Court Building, where the entire Office is presently located, is not approved at this time.

No indication could be given to the Committee as to where the space might be obtained to relocate part of this Office. It was testified that dividing up the Administrative Office would be an unwieldy operation and that the Office would function better if it were kept together where it is now located. If more definite plans are formulated in the coming fiscal year the Committee will be glad to reconsider the proposal.

INDEPENDENT OFFICES

UNITED STATES INFORMATION AGENCY

Acquisition and construction of radio facilities.—The request for an additional \$2,000,000 for the construction of a land-based broadcasting facility in the Near East, to replace the vessel *Courier* as the medium-wave transmitting base in that area is not approved at this time. An item such as this should be presented in the regular annual budget request and not as a supplemental item. If and when this request is again presented to the Committee for consideration the Agency should be prepared to advise the Committee what it proposes to do with the vessel *Courier*, now costing the taxpayer \$608,000 annually, when the land-based facility is completed.

FUNDS APPROPRIATED TO THE PRESIDENT

President's special international program.—The bill includes \$4,687,400, a reduction of \$4,312,600 in the amount of the budget estimates, to continue the President's special international program of artistic and athletic presentations abroad and participation in international trade fairs. The sum allowed is the same amount as appropriated for fiscal year 1955 and also for fiscal year 1956 less the amount requested for the United States Information Agency.

The Committee was told that from \$1,240,000 to \$1,700,000 of previously appropriated funds for this program would be unexpended as of June 30, 1956.

The sum of \$312,600 was requested for the United States Information Agency, principally for promoting and publicizing this program. The Committee is of the opinion that this Agency should be able to carry on this work within its regular annual appropriation which is in the amount of \$113,000,000 for the fiscal year 1957, and therefore,

directs that no part of the funds recommended herein be allocated to the United States Information Agency.

The testimony before the Committee reveals that of the \$229,738 available to the United States Information Agency from this fund for fiscal year 1956, the sum of \$120,615, or over 52 percent was expended for entertainment. Large amounts of the USIA funds were used for the purchase of tickets which were given away to people to attend the performances. If the performers or companies sent abroad were of such consequence that free tickets had to be given away at government expense for them to have an audience they should not have been sent in the first place. For example, the Agency expended \$3,000 of the taxpayers' money to purchase tickets to present to people free of charge to listen to the Los Angeles Symphony Orchestra in Tokyo.

It is inconceivable that a Government Agency would even consider a payment of \$23,000 for royalties in connection with a touring play, in addition to all the other costs of an overseas tour. Nevertheless, such is the case, as an examination of the hearings will disclose.

The Committee expects that all agencies in any way connected with this program will correct the loose financial operations pointed out in the report of the General Accounting Office and the investigative report of this Committee, and take the necessary action to prevent their reoccurrence in the future.

Comparative statement of budget estimates and amounts recommended in the bill

| H. Doc. No. | Department or activity | Budget estimates | Recommended in bill | Bill compared with estimates |
|-------------|--|------------------|---------------------|------------------------------|
| | DEPARTMENT OF STATE | | | |
| 403 | Extension and remodeling, State Department building----- | \$55, 600, 000 | \$44, 920, 000 | -\$10, 680, 000 |
| 403 | International Fisheries Commission----- | 620, 000 | 620, 000 | ----- |
| 440 | Vatican City claims----- | 964, 200 | 964, 200 | ----- |
| | Total, Department of State----- | 57, 184, 200 | 46, 504, 200 | -\$10, 680, 000 |
| | THE JUDICIARY | | | |
| 403 | Administrative Office of the United States Courts----- | 113, 500 | ----- | -----113, 500 |
| | U. S. INFORMATION AGENCY | | | |
| 403 | Acquisition and construction of radio facilities----- | 2, 000, 000 | ----- | -----2, 000, 000 |
| | FUNDS APPROPRIATED TO THE PRESIDENT | | | |
| 403 | President's special international program----- | 9, 000, 000 | 4, 687, 400 | -\$4, 312, 600 |
| | Total, Chapter IX----- | 68, 297, 700 | 51, 191, 600 | -\$17, 106, 100 |

CHAPTER X

SUBCOMMITTEE

J. VAUGHAN GARY, Virginia, *Chairman*

OTTO E. PASSMAN, Louisiana
ALFRED D. SIEMINSKI, New Jersey
JAMES C. MURRAY, Illinois

GORDON CANFIELD, New Jersey
EARL WILSON, Indiana
BENJAMIN F. JAMES, Pennsylvania

TREASURY DEPARTMENT

BUREAU OF ACCOUNTS

Salaries and expenses.—The Committee recommends the amount of the budget estimate, \$82,000, for the processing of an increasing workload of depository receipts. Originally estimated at 7,800,000 for fiscal year 1957, the number of receipts actually processed in this fiscal year, through March 1956 was in excess of 6,100,000, and is now expected to reach 8,500,000 in fiscal year 1957. The increase stems in part from increasing compliance with the deposit requirements (in turn because of the penalty provisions in the Internal Revenue Code of 1954), and in part from revised regulations, effective January 1, 1956, governing farmer-employer deposits.

DIVISION OF DISBURSEMENT

Salaries and expenses.—The Committee recommends an appropriation of \$175,000, a reduction of \$100,000 in the estimate. This item is to cover the cost of processing gasoline tax refund checks. The reduction is discussed below in connection with the item for the Internal Revenue Service.

INTERNAL REVENUE SERVICE

Salaries and expenses.—An appropriation of \$750,000 is recommended for this item, a reduction of \$380,000 in the estimate.

The estimate was submitted covering the costs of servicing an anticipated number of five million claims for refunds of gasoline taxes to farmers under the terms of Public Law 466 of this Congress. This is a completely new program, and the Committee is of the opinion that the estimated number of claims will not materialize, having determined that there were but 5,100,000 farms in the United States in 1954, and that the number of farms has been diminishing yearly.

The Committee suggests that, as experience is gained under the tax refund law, the Service continue to study its methods and procedures to assure that economy and simplification in operations are achieved.

Several of the States have gasoline tax refund laws, and the Committee wholeheartedly adopts the language of the Senate Finance Committee report (S. Rept. 1609, 84th Cong.) urging the coordination

of the Federal refund program with the administration of refund programs of the various States.

There has recently been enacted legislation which would place the receipts from gasoline and other taxes associated with highway use in a special trust fund. It is the opinion of the Committee that the administrative expense incurred in making refunds of this nature ought to be a proper charge against the trust fund rather than against the general revenues of the Treasury.

COAST GUARD

Retired pay.—The Committee recommends \$425,000 for this item, the amount of the budget estimate. This amount is found necessary after a recomputation of costs following action on the regular annual appropriation for 1957. The total includes funds for the increased pay of certain retired officers as authorized by Public Law 489, approved April 23, 1956; for the increased costs for certain personnel as reviewed under authority of Public Law 220, approved October 25, 1951; and for the continuation of the program of voluntary retirements of personnel with over 20 but under 30 years service.

Comparative statement of budget estimates and amounts recommended in the bill

| H. Doc. No. | Department or activity | Budget estimates | Recommended in bill | Bill compared with estimates |
|-------------|--------------------------|------------------|---------------------|------------------------------|
| | TREASURY DEPARTMENT | | | |
| | BUREAU OF ACCOUNTS | | | |
| 403 | Salaries and expenses | \$82, 000 | \$82, 000 | |
| | DIVISION OF DISBURSEMENT | | | |
| 403 | Salaries and expenses | 275, 000 | 175, 000 | —\$100, 000 |
| | INTERNAL REVENUE SERVICE | | | |
| 403 | Salaries and expenses | 1, 130, 000 | 750, 000 | —380, 000 |
| 403 | Retired pay | 425, 000 | 425, 000 | |
| | Coast Guard | | | |
| | Total, Chapter X | 1, 912, 000 | 1, 432, 000 | —480, 000 |

CHAPTER XI

SUBCOMMITTEE

LOUIS C. RABAUT, Michigan, *Chairman*

OTTO E. PASSMAN, Louisiana
WILLIAM H. NATCHER, Kentucky

EARL WILSON, Indiana
BENJAMIN F. JAMES, Pennsylvania

DISTRICT OF COLUMBIA

FEDERAL PAYMENT

A budget estimate of \$3,000,000 was submitted to increase the Federal payment to the District of Columbia for the fiscal year 1957 to \$23 million—\$20 million having been appropriated in the regular bill.

If it were to approve the budget estimate, the Committee would be in the position of recommending an appropriation of Federal funds to create a surplus in the general fund of the District of Columbia. The Committee has, therefore, disapproved the request.

OPERATING EXPENSES

DEPARTMENT OF GENERAL ADMINISTRATION

To finance the additional workload of the various units of the Finance Office which is anticipated as a result of the recently enacted District of Columbia Revenue Act of 1956, the Committee recommends an appropriation of \$300,000, a reduction of \$32,000 in the budget estimate.

The Committee has reduced the estimates for several of the sub-activities of the Finance Office as follows:

| | |
|------------------|---------|
| Accounting | \$8,990 |
| Assessing | 5,440 |
| Processing | 17,570 |

OFFICE OF CORPORATION COUNSEL

The Committee approves \$3,600 for this Office to provide an additional secretary. This item was not included in the estimates but is recommended at this time as representations have been made to the Committee, since the passage of the regular bill when the estimate for this position was denied, that this position is vitally needed for the proper functioning of the office.

REGULATORY AGENCIES

The budget estimate of \$21,800 to provide four additional examiners for the Department of Insurance, in the opinion of the Committee, is not a proper item for inclusion in a supplemental appropriation bill.

However, in view of the urgent need for more adequate supervision and inspection of insurance companies domiciled in the District of Columbia, the full budget estimate is approved.

DEPARTMENT OF OCCUPATIONS AND PROFESSIONS

The Committee considered a budget estimate of \$3,200 to provide for the services of a clerk-typist for the Air-Conditioning and Refrigeration Board. The Committee is of the opinion that the very minor workload of the Board can be absorbed by the present personnel of the Department and has denied the request.

PUBLIC SCHOOLS

The budget estimate recommended an appropriation of \$155,000 for fiscal year 1957, and \$155,000 and language making the proposed salary increase for teachers and officers in the evening and summer schools and for per diem educational employees in the regular day schools retroactive to July 1, 1955. The Committee recommends the full appropriation for each fiscal year.

METROPOLITAN POLICE

The Committee considered an estimate of \$831,200 to provide for the salaries and expenses of 228 police privates (payable from the general and highway funds) and 8 additional motorcycle policemen (payable from the motor vehicle parking fund). The Committee has reduced the estimate \$136,200, disallowing the salaries and expenses of 28 man-years of employment of police privates in the belief that the proposed recruiting schedule cannot be accomplished. Included in the total reduction is the request of \$7,200 for the purchase of six automobiles to be used as "spares."

COURTS

The budget estimate and the Committee recommendation is as follows:

| Item | Estimate | Recommended |
|--|-----------|-------------|
| Central Violations Bureau | \$19, 600 | ----- |
| Domestic Relations Branch | 375, 150 | \$350, 000 |
| Retirement of Municipal Court Judge | 12, 250 | 12, 250 |
| Retirement of Municipal Court of Appeals Judge | 17, 000 | 17, 000 |
| Total | 424, 000 | 379, 250 |

The Committee has disapproved the estimate for the Central Violations Bureau as it is of the opinion that such an estimate should have been presented for consideration in the annual bill rather than for this supplemental appropriation bill.

The request of \$375,150 to provide funds for the Domestic Relations Branch of the Municipal Court is in two parts, \$208,750 for salaries and expenses of 3 judges and 31 supporting personnel, and \$166,400

for remodeling of courtrooms, judges' chambers and office space. The Committee has reduced the total estimate by \$25,150.

DEPARTMENT OF PUBLIC HEALTH

The budget estimate and the amount recommended for each activity is indicated below:

| Item | Estimate | Recommended |
|---|----------|-------------|
| Reallocations..... | \$25,915 | \$25,915 |
| Dental health services..... | 24,415 | 15,000 |
| Mental health services..... | 46,254 | 30,000 |
| Maternal care..... | 22,375 | 22,375 |
| Ringworm control..... | 32,785 | 28,000 |
| Legal psychiatric services..... | 13,756 | ----- |
| Coordinated dental program..... | 30,000 | ----- |
| Salary increase for residents and interns..... | 126,000 | ----- |
| First aid assistants for Ambulance Service..... | 14,500 | ----- |
| Medical charities (fiscal year 1955)..... | 75,000 | 75,000 |

Dental health services.—The Committee has approved funds to provide personnel for the establishment of a dental clinic in addition to the 14 presently in operation. It has disallowed the request for an Assistant Chief Dental Clinician.

Mental health services.—The budget estimate requested funds to provide personnel and other expenses for the operation of 1½ mental health clinics in addition to the 1½ presently in operation. The Committee recommends \$30,000 to institute operations of one additional clinic.

Ringworm control.—Funds were requested to expand the part-time ringworm clinic to a full-time basis. The Committee recommends \$28,000 for this activity and has denied the request for a Laboratory Technician. It also points out that this is an emergency program to combat what appears to be an epidemic and expects a corresponding reduction in the estimates as soon as the problem is again under control.

Legal psychiatric services.—The Committee has denied the request of \$13,756 for additional legal psychiatric services. There is available now \$50,276 for such services.

Coordinated dental program.—The budget estimate requested \$30,000 to inaugurate a coordinated dental program. The Committee is of the opinion that this item is not pertinent to a supplemental appropriation bill and that the proposed program is of doubtful value to the community. It has, therefore, denied the request.

Salary increase for residents and interns.—The Committee has disapproved the budget estimate for this item. Testimony was presented to the Committee that an increase in the salary schedule would aid in recruiting interns and residents at the District of Columbia General Hospital. Testimony was also presented that recruiting for fiscal year 1957 has already been completed. Therefore, the Committee is of the opinion that if it were to approve this request it would be appropriating funds to facilitate recruiting which has already been accomplished.

First-aid assistants for ambulance service.—The Committee has denied funds requested to replace interns serving on ambulances with first-aid assistants. While such a proposal is an administrative matter, the Committee is of the opinion that such a move would tend to increase the cost of operation of the hospital.

DEPARTMENT OF PUBLIC WELFARE

Public assistance grants.—The Committee has approved the budget estimate of \$450,000 to continue grants at 78 percent of need to the number of cases eligible for public assistance at the end of fiscal year 1956.

DEPARTMENT OF VEHICLES AND TRAFFIC

The budget estimate contained language requesting authorization for the expenses of sending personnel to specialized traffic engineering schools, and a request for funds for an additional clerk-typist. The Committee has denied the language request on the basis that it is not a pertinent item for a supplemental bill. With reference to the request for the clerk-typist position, the Committee is of the opinion that the additional workload involved in connection with the mailing of permanent drivers' permits can be absorbed within the total funds provided this Department in the annual appropriation bill.

NATIONAL GUARD

Compensation for commanding general.—The budget estimate contained language providing for the compensation of the Commanding General of the District of Columbia National Guard at an annual rate of \$11,600 and making this language retroactive to January 1, 1956. The Committee has approved the language but has reduced the amount requested to \$7,500 per annum.

PERSONAL SERVICES, WAGE-SCALE EMPLOYEES

The Committee has approved the budget estimate of \$943,000 for this item, which provides for pay increases of wage-scale employees of the District Government.

CAPITAL OUTLAY

PUBLIC BUILDING CONSTRUCTION

The Committee recommends an appropriation of \$7,427,929 for fiscal year 1957 capital outlay items, a reduction of \$1,390,571 in the budget estimates. For fiscal year 1956 capital outlay items, the Committee recommends \$335,000, a reduction of \$8,000.

A table setting forth the various projects and the Committee recommendation in each instance follows:

Public Building Construction

| Item | Estimate | Recommended |
|--|-----------|-------------|
| Public schools: | | |
| Permanent Improvements..... | \$32,000 | \$32,000 |
| Anacostia Senior High School Addition, 1956..... | 83,000 | 83,000 |
| LaSalle Elementary School, 1956..... | 30,000 | 30,000 |
| Garfield Elementary School Addition, 1956..... | 25,000 | 25,000 |
| Police Department: Women's Bureau, equipment..... | 38,000 | 38,000 |
| Fire Department: | | |
| Fire boat..... | 100,000 | ----- |
| Site, repair shop and engine house No. 7..... | 215,000 | 190,000 |
| Department of Public Health: | | |
| District of Columbia General Hospital: | | |
| Dormitory for residents and interns..... | 775,000 | 775,000 |
| Conversion of psychiatric buildings..... | 28,000 | 28,000 |
| Permanent improvements..... | 58,000 | 58,000 |
| Operating suite, 1956..... | 80,000 | 72,000 |
| Glenn Dale Hospital: | | |
| Medical laboratory expansion..... | 77,000 | ----- |
| Expansion of surgical facilities..... | 94,000 | ----- |
| Permanent improvements..... | 44,000 | 44,000 |
| Survey of hospital facilities..... | 35,000 | 35,000 |
| Department of Public Welfare: | | |
| Children's Center: | | |
| Detention unit..... | 469,900 | ----- |
| Warehouse..... | 425,000 | 425,000 |
| Junior units..... | 803,600 | 803,600 |
| Staff housing..... | 110,000 | 110,000 |
| Nursery cottage: | | |
| Construction, 1956..... | 125,000 | 125,000 |
| Equipment..... | 25,000 | 25,000 |
| Maximum security cottage, equipment..... | 30,000 | 30,000 |
| Permanent improvements, Junior Village..... | 78,000 | 50,000 |
| Receiving Home for Children, equipment..... | 20,000 | 20,000 |
| Recreation Department: | | |
| Land improvement..... | 221,671 | 200,000 |
| Structures..... | 175,000 | 150,000 |
| Debt retirement..... | 3,329 | 3,329 |
| Department of Corrections: | | |
| Youth Correctional Center..... | 3,550,000 | 3,000,000 |
| Industrial facility..... | 1,062,000 | 1,062,000 |
| Improvement of utilities..... | 125,000 | 125,000 |
| Improvements to electrical system..... | 195,000 | 195,000 |
| Repairs to jail..... | 8,000 | 8,000 |
| Department of Buildings and Grounds: Permanent improvements..... | 21,000 | 21,000 |
| Total, public building construction..... | 9,161,500 | 7,762,929 |

Fire Department.—The Committee has denied a request of \$100,000 to replace the fire boat. In the seven years since July 1, 1949, the fire boat has responded to a total of 23 fires, an average of three per year. It is interesting to note that during this period annual operating and maintenance expense for the present fire boat has averaged \$96,000. If the Commissioners deem a fire boat essential, consideration should be given to equipping one or more of the harbor police boats with fire-fighting equipment which should be adequate for the type of fire to which the present fire boat has been responding.

The Committee considered a request for funds to purchase a site in the Southwest Redevelopment Area for a repair shop and an engine

company. The estimate has been reduced \$25,000 in the belief that the proposed cost of the land at approximately \$3.40 per square foot is excessive.

Department of Public Health.—The Committee has reduced the fiscal year 1956 estimate for increased costs of constructing the operating suite at District of Columbia General Hospital by \$8,000, allowing \$72,000, or approximately 10 percent of the original appropriation.

The Committee has approved the request for funds to conduct a survey of hospital facilities of the District Government and suggests that such a survey be conducted by disinterested parties.

The budget estimate requested \$171,000 to provide for expansion of facilities at Glenn Dale Hospital. The Committee has denied this request pending completion of the survey noted above.

Department of Public Welfare.—The budget estimate of \$469,900 for a detention unit at the Children's Center has been denied. The Committee is of the opinion that the total cost of this building (\$500,000 for a building with a capacity of 50 children) is excessive and suggests that the plans be revised with the objective of bringing this cost estimate in line with other projects under construction at the Center.

The Committee has approved the budget estimate of \$110,000 for staff housing at the Children's Center but directs that a more realistic rental schedule than the one presently in use be instituted prior to occupancy of these units.

A reduction of \$28,000 in the budget estimate of \$78,000 for permanent improvements to the grounds at the Junior Village is recommended. The project is to be completed within the total funds provided.

Recreation Department.—The budget estimate proposed \$221,671 for Land Improvement, \$175,000 for Structures, and \$3,329 for Debt Retirement. The Committee has made a general reduction of \$21,671 in the Land Improvement program and \$25,000 in the Structures program in the belief that the total program can be accomplished within the funds provided.

Department of Corrections.—The budget estimate included \$3,550,000 to continue construction of a Youth Correctional Center. The Committee has reduced the estimate \$550,000 as the Department still has available \$600,000 in construction funds which was appropriated last year.

DEPARTMENT OF HIGHWAYS

| Item | Estimate | Recommended |
|-------------------------|------------|-------------|
| 11th Street Bridge----- | \$140, 000 | \$140, 000 |

The Committee approves the budget estimate of \$140,000 for major improvements to the 11th Street Bridge.

DEPARTMENT OF SANITARY ENGINEERING

| Item | Estimate | Recommended |
|------------------------|---------------|---------------|
| Stormwater sewers..... | \$4, 097, 000 | \$4, 000, 000 |
| Sanitary sewers..... | 1, 100, 000 | 1, 000, 000 |
| Total..... | 5, 197, 000 | 5, 000, 000 |

The Committee has made a general reduction of \$197,000 in the budget estimate of \$5,197,000. The amount recommended is in addition to \$10,068,000 contained in the regular bill and should provide for a greatly expanded level of operations.

Comparative statement of budget estimates and amounts recommended in the bill

| H. Doc. No. | Department or activity | Budget estimates | Recommended in bill | Bill compared with estimates |
|-------------|--|-----------------------|---------------------|------------------------------|
| | DISTRICT OF COLUMBIA | | | |
| 424 | Federal payment..... | \$3, 000, 000 | | -\$3, 000, 000 |
| | OPERATING EXPENSES | | | |
| 424 | Department of General Administration..... | (332, 000) | (300, 000) | (-32, 000) |
| | Office of Corporation Counsel..... | | (3, 600) | (+3, 600) |
| 424 | Regulatory agencies..... | (21, 800) | (21, 800) | |
| 424 | Department of Occupations and Professions..... | (3, 200) | | (-3, 200) |
| | Public schools: | | | |
| 424 | Fiscal year 1957..... | (155, 000) | (155, 000) | |
| 424 | Fiscal year 1956..... | (155, 000) | (155, 000) | |
| 424 | Metropolitan Police..... | (831, 200) | (695, 000) | (-136, 200) |
| 424 | Courts..... | (424, 000) | (379, 250) | (-44, 750) |
| | Department of Public Health: | | | |
| 424 | Fiscal year 1957..... | (336, 000) | (121, 290) | (-214, 710) |
| 424 | Fiscal year 1955..... | (75, 000) | (75, 000) | |
| 424 | Department of Public Welfare..... | (450, 000) | (450, 000) | |
| 424 | Department of Vehicles and Traffic..... | ¹ (3, 175) | | (-3, 175) |

| | | | | |
|-----|--|----------------|----------------|-----------------|
| 424 | National Guard..... | 1 (11, 600) | 1 (7, 500) | (- 4, 100) |
| 424 | Personal services, wage scale employees..... | (943, 000) | (943, 000) | ----- |
| | Total, operating expenses..... | (3, 740, 975) | (3, 306, 440) | (- 434, 535) |
| | CAPITAL OUTLAY | | | |
| | Public building construction: | | | |
| 424 | Fiscal year 1957..... | (8, 818, 500) | (7, 427, 929) | (- 1, 390, 571) |
| 424 | Fiscal year 1956..... | (343, 000) | (335, 000) | (- 8, 000) |
| 424 | Department of Highways..... | (140, 000) | (140, 000) | ----- |
| 424 | Department of Sanitary Engineering..... | (5, 197, 000) | (5, 000, 000) | (- 197, 000) |
| | Total, capital outlay..... | (14, 498, 500) | (12, 902, 929) | (- 1, 595, 571) |
| 424 | Settlement of claims and suits..... | (22, 281) | (22, 281) | ----- |
| 424 | Judgments..... | (13, 461) | (13, 461) | ----- |
| 424 | Audited claims..... | (83, 093) | (83, 093) | ----- |
| | Grand total, Chapter XI: | | | |
| | Federal funds..... | 3, 000, 000 | ----- | - 3, 000, 000 |
| | District of Columbia funds..... | (18, 358, 310) | (16, 328, 204) | (- 2, 030, 106) |

¹ And language.

CHAPTER XII

SUBCOMMITTEE

W. F. NORRELL, Arkansas, *Chairman*

MICHAEL J. KIRWAN, Ohio
JOHN J. ROONEY, New York

WALT HORAN, Washington
FRANK T. BOW, Ohio

LEGISLATIVE BRANCH

This chapter carries funds for the usual gratuity payment to the beneficiary of a deceased member of the House of Representatives.

In addition, a supplemental item for the Contingent Expenses of the House (Miscellaneous Items) is included for fiscal year 1956 in the amount of \$100,000 which, together with previous appropriations will make a total of \$965,000 available for the 1956 fiscal year.

Comparative statement of budget estimates and amounts recommended in the bill

| H. Doc. No. | Department or activity | Budget estimates | Recommended in bill | Bill compared with estimates |
|-------------|--|------------------|---------------------|------------------------------|
| | HOUSE OF REPRESENTATIVES | | | |
| | Gratuity payment to beneficiary of deceased Member | ----- | \$22, 500 | + \$22, 500 |
| | CONTINGENT EXPENSES | | | |
| 426 | Miscellaneous items (1956) ----- | \$125, 000 | 100, 000 | - 25, 000 |
| | Total, Chapter XII ----- | 125, 000 | 122, 500 | - 2, 500 |

CHAPTER XIII

CLAIMS, AUDITED CLAIMS, AND JUDGMENTS

The Committee recommends, in section 1301, the full amount of \$2,683,396 contained in House Document Numbered 426 to cover claims for damages, audited claims, and judgments rendered against the United States. Of this amount, \$2,049,310 represents judgments of the Court of Claims and the United States district courts. The amount provided for claims is \$634,086.

Section 1302 contains language establishing a permanent indefinite appropriation for the payment of judgments (not in excess of \$100,000 each). This recommendation will permit a simplification of the payment procedure, will provide uniformity in interest computation, and will serve to reduce the total amount of interest paid by the government. The language incorporated in the bill bears the approval in principle of the Bureau of the Budget, the General Accounting Office, and the Department of Justice, and should serve to alleviate objections to a slightly different provision which was rejected by the Congress in final consideration of the Supplemental Appropriation Act, 1954.

Hearings before the General Government Matters Subcommittee of the Committee indicated that this procedure would satisfy approximately 98 percent of the judgments rendered. The remaining 2 percent, being for amounts in excess of \$100,000, and all claims for damages and audited claims will continue to be handled as at present.

LIMITATIONS AND LEGISLATIVE PROVISIONS

The following limitations and legislative provisions not heretofore carried in connection with any appropriation bill are recommended:

On page 3, line 1, in connection with Coast and Geodetic Survey:

Not to exceed \$10,000 of the funds appropriated under this head for the fiscal year 1957 shall be available during the calendar year 1957 for expenses of appropriate activities commemorating the one hundred and fiftieth anniversary of the establishment of the Coast and Geodetic Survey.

On page 4, line 6, in connection with Bureau of Public Roads:

Provided, That the unexpended balance of the appropriation granted under this head in the Second Supplemental Appropriation Act, 1955, is hereby merged with this appropriation: Provided further, That this paragraph shall be effective only upon the final consummation of agreements for the maintenance and operation of the bridge and approaches by the States of Virginia and Maryland.

On page 9, line 1, in connection with General Provisions, Military Construction:

SEC. 306. Appropriations to the military departments for construction may be charged for the cost of administration,

supervision and inspection of family housing authorized pursuant to title IV of the Act of August 11, 1955 (Public Law 845), in an amount not to exceed three and one-half per centum of the cost of each such project: Provided, That such appropriations shall be reimbursed from the proceeds of any mortgage executed on each such project.

SEC. 307. Any limitations contained in the Department of Defense Appropriation Act, 1957, on the unit cost of construction of family quarters shall not be applicable to (a) forty-seven units of family quarters at the United States Air Force Academy, the individual cost of which shall not exceed the following limitations: \$75,000 on one unit for the superintendent; \$50,000 on two units for the deans; and \$30,000 on forty-four units for department heads, and (b) \$31,500 on three units for the Deputy Chiefs of Naval Operations to be constructed at the United States Naval Observatory, Washington, D. C.

On page 10, line 4, in connection with General Provisions, Military Construction:

SEC. 309. No funds appropriated for military construction shall be made available to the respective military departments in a manner so as to restrict the application of funds to any specific project or installation.

On page 14, line 15, in connection with Export-Import Bank of Washington:

and not to exceed \$9,000 for entertainment allowances for members of the board of directors when specifically authorized by the chairman of the board:

On page 16, line 11, in connection with General Services Administration, Acquisition of Land, District of Columbia:

Provided, That the Administrator of General Services is authorized to exchange the same or a part thereof for any other land in said square on such terms and conditions as the Administrator may determine.

On page 17, line 19, in connection with National Science Foundation:

Not to exceed \$500,000 of the funds transferred from the Federal Facilities Corporation to the National Science Foundation for support of the Government's synthetic rubber research program, including funds from operations of the Government laboratories at Akron, Ohio, which are unobligated on June 30, 1956, shall remain available until June 30, 1957, for necessary expenses of terminating operations of the Government laboratories and concluding the research responsibilities transferred from the Federal Facilities Corporation to the Foundation.

On page 19, line 6, in connection with District of Columbia Auditorium Commission:

to be available from October 25, 1955, and to be expended on the authority or approval of the Chairman of the District of Columbia Auditorium Commission,

On page 24, line 5, in connection with Public Schools, District of Columbia:

for increased salaries for teachers and officers in the evening and summer schools and for per diem educational employees in the regular day schools, to be effective on and after July 1, 1955, \$155,000:

On page 25, line 10, in connection with National Guard, District of Columbia:

including compensation to the commanding general at not to exceed \$7,500 per annum, \$7,500.

The appropriation for the National Guard contained in the District of Columbia Appropriation Act, 1956, shall be available for the payment, beginning January 1, 1956, of compensation to the commanding general at not to exceed \$7,500 per annum.

On page 28, line 7, in connection with Capital Outlay, Public Building Construction, District of Columbia:

The Commissioners are authorized to construct on land owned by the District of Columbia at the Lorton Reformatory a warehouse building for the storage of materials at a cost of not to exceed \$35,000, to be paid from the permanent revolving fund created by the Act of July 9, 1946 (60 Stat. 514).

On page 31, line 18, in connection with Claims, Audited Claims and Judgments:

There are appropriated, out of any money in the Treasury not otherwise appropriated, and out of the postal revenues, respectively, such sums as may hereafter be necessary for the payment, not otherwise provided for, as certified by the Comptroller General, of judgments (not in excess of \$100,000 in any one case) rendered by the District Courts and the Court of Claims against the United States which have become final, together with such interest and costs as may be specified in such judgments or otherwise authorized by law: Provided, That, whenever a judgment of a District Court to which the provisions of subsection 2411 (b) of title 28, United States Code apply, is payable from this appropriation, interest shall be paid thereon only when such judgment becomes final after review on appeal or petition by the United States, and then only from the date of the filing of the transcript thereof in the General Accounting Office to the date of the mandate of affirmance (except that in cases reviewed by the Supreme Court interest shall not be allowed beyond the term of the Court at which the judgment was affirmed): Provided further, That whenever a judgment rendered by the Court of Claims is payable from this appropriation, interest payable thereon in accordance with subsection 2516 (b) of title 28, United States Code, shall be computed from the date of the filing of the transcript thereof in the General Accounting Office.